



# Planning Commission Agenda

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**Planning Commissioners:**  
Matthew Salazar, Chair  
Isaac Rhoads-Dey, Vice-Chair  
Andrew Buck  
Seth Thompson  
Steven Schmunk  
Alan Stout  
Bruce Weber

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**Meeting ID: 410 741 8327 Passcode: 5417263653**

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[SpringfieldOregonSpeaks.org](http://SpringfieldOregonSpeaks.org)

**December 5<sup>th</sup>, 2023**

**6:00 p.m. Work Session & Committee for Citizen Involvement**

**Jesse Maine Room (City Hall) & via Zoom**

*The Jesse Maine Room is ADA accessible.*

### CALL TO ORDER

### ATTENDANCE

Chair Salazar \_\_\_\_\_, Vice Chair Rhoads-Dey \_\_\_\_\_, Buck \_\_\_\_\_,  
Thompson \_\_\_\_\_, Schmunk \_\_\_\_\_, Stout \_\_\_\_\_, and Weber \_\_\_\_\_.

### ITEM(S)

- **Comprehensive Planning Work Program**  
Staff: Sandy Belson  
20 Minutes
- **Community Engagement for Development Code Updates**  
Staff: Haley Campbell / Chelsea Hartman  
30 Minutes

**7:00 p.m. (approx.) Planning Commission Regular Session**  
**Jesse Maine Room (City Hall) & via Zoom**  
*The Jesse Maine Room is ADA accessible.*

CALL TO ORDER

ATTENDANCE Chair Salazar \_\_\_\_\_, Vice Chair Rhoads-Dey \_\_\_\_\_, Buck \_\_\_\_\_,  
Thompson \_\_\_\_\_, Schmunk \_\_\_\_\_, Stout \_\_\_\_\_, and Weber \_\_\_\_\_.

PLEDGE OF ALLEGIENCE

BUSINESS FROM THE AUDIENCE

ITEM(S)

- **Capital Improvement Plan Recommendation**  
**Staff: Jeff Paschall / Stan Petroff**  
**10 Minutes**

REPORT ON COUNCIL ACTION

BUSINESS FROM THE PLANNING COMMISSION

BUSINESS FROM THE DEVELOPMENT AND PUBLIC WORKS DEPARTMENT

ADJOURNMENT

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**AGENDA ITEM SUMMARY****SPRINGFIELD  
CITY COUNCIL****Meeting Date:** 11/27/2023  
**Meeting Type:** Work Session  
**Staff Contact/Dept.:** Sandy Belson/DPW  
**Staff Phone No:** 541-735-7136  
**Estimated Time:** 30 Minutes  
**Council Goals:** Promote and Enhance our Hometown Feel while Focusing on Livability and Environmental Quality

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**ITEM TITLE:** COMPREHENSIVE PLANNING WORK PROGRAM

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**ACTION REQUESTED:** Receive an update on the status of the comprehensive planning work program and provide direction on the annexation policy question.

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**ISSUE STATEMENT:** Legislation and rulemaking at the state level continue to impact the Comprehensive Planning Work Program, requiring a shifting of projects. Staff relies on Council guidance to best utilize staff resources to meet Council's goals and objectives as well as mandated requirements.

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**ATTACHMENTS:** 1: Council Briefing Memorandum  
2: Work Program Schedule  
3: PowerPoint Presentation

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**DISCUSSION/  
FINANCIAL  
IMPACT:** Much of the comprehensive planning program is dictated by state mandates.  
  
The Department of Land Conservation and Development (DLCD) is providing some financial assistance for work required by the Climate-Friendly and Equitable Communities rules. DLCD has agreed to pay for a consultant to assist with the designation and zoning of Climate Friendly Areas. DLCD says it will compensate Springfield for some of our staff time to participate in the Scenario Planning Work and the Oregon Department of Transportation is paying consultants to provide expertise and Lane Council of Governments to coordinate that project. ODOT is planning to offer technical and financial assistance to assist with Transportation System Plan amendments starting in 2027.

Earlier this summer, staff applied for DLCD grants to support housing-related Springfield Development Code and Plan Amendments. DLCD did not award us the grant which means all work on the Springfield Development Code must be done by city staff. With the legislatively required delay in the anticipated housing-focused work, there is a small window of opportunity to continue with updates to the Springfield Development Code which has been a Council priority for the past several years.

Federal funds through the Carbon Reduction Program will support the Planning for Pedestrian and Bicycle Projects.

Work on the Natural Resources Inventories and Protections for Springfield's UGB Expansion Areas projects benefited from two technical assistance grants from DLCD and the Public Facilities and Services Plan Update has also benefited from a grant from DLCD.

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**MEMORANDUM**

**City of Springfield**

**Date:** 11/27/2023

**To:** Nancy Newton

**COUNCIL**

**From:** Sandy Belson, Comprehensive Planning Manager  
Jeff Paschall, Community Development Director

**BRIEFING**

**Subject:** Comprehensive Planning Work Program

**MEMORANDUM**

**ISSUE:** Legislation and rulemaking at the state level continue to impact the Comprehensive Planning Work Program, requiring a shifting of projects. Staff relies on Council guidance to best utilize staff resources to meet Council’s goals and objectives as well as mandated requirements.

**COUNCIL GOALS/**

**MANDATE:**

Promote and Enhance our Hometown Feel While Focusing on Livability and Environmental Quality

**BACKGROUND**

Periodically, staff schedules a Work Session with City Council to review current comprehensive planning projects and take a peek at the future. Council’s most recent work session on this topic was on [April 5, 2021](#).

The memo only includes comprehensive planning projects. It does not include other types of activities such as staffing of committees/commissions, seeking and tracking transportation funding, standard intergovernmental and interdepartmental coordination, and responding to community members’ inquiries on non-project related topics. The extensive project list points to the fact that staff manage multiple priorities, including state and federal mandates. Adding a project generally means another project must be put on hold or at least slowed down. This Work Session is intended to inform Council of changing State requirements, current and anticipated comprehensive planning projects, and to confirm Council priorities.



**LEGISLATION AFFECTING HOUSING WORK PROGRAM**

The State legislature continued to focus on housing in 2023 passing several bills that require a local response.

**House Bill 2001 – Oregon Housing Needs Analysis**

This bill creates the Oregon Housing Needs Analysis and reforms Statewide Planning Goal 10: Housing to emphasize housing production, affordability, and choice. House Bill 2889 included technical fixes to House Bill 2001. These bills changed not only **how** the City will plan for its housing needs, but **when** Springfield can undertake that work.

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### *Housing Needs Methodology & Housing Production Targets*

Rather than conducting a local housing needs analysis based on historic development trends and demographic projections, the State will complete the Oregon Housing Needs Analysis that projects the statewide 20-year housing need and each jurisdiction's portion of that need. The State will set the housing need and will also identify housing production targets for each city over 10,000 in population.

In allocating housing need to various jurisdictions, the State will consider:

- Population and household growth
- Current housing underproduction
- Housing needs for people experiencing homelessness; and
- Housing units projected to be converted into second and vacation homes.

The Oregon Housing Needs Analysis methodology will report housing needs using the following household income levels:

- Below 30% Median Family Income (MFI)
- 30% to 60% MFI
- 60% to 80% MFI
- 80% to 120% MFI
- Above 120% MFI

Cities will then determine the type, characteristics, and locations of housing based on the allocated housing needs. These housing needs and production targets will be available by Jan. 1, 2025 and will be updated annually.

### *Buildable Lands Inventory*

House Bill 2001 also changes how buildable lands inventories are conducted. They have historically focused on potential development capacity of land based on comprehensive plan designations among other factors. Cities will now need to identify "development ready lands" as part of their buildable lands inventories, focused on areas annexed and zoned to allow housing with clear and objective standards, and readily served with public facilities or near-term improvements identified in the adopted capital improvement plan. The Oregon Department of Land Conservation and Development (DLCDC) will complete rulemaking related to providing flexibility and certainty in implementing buildable lands inventories by Jan. 1, 2026.

### *Housing Production Strategies*

The bill establishes a clear state goal for housing production strategies to provide "housing choice for all," "affirmatively furthering fair housing," and that aim to produce fair and equitable housing outcomes. It also clarifies the types of actions that increase housing production, affordability, and choice, including efficiency measures which were historically part of the buildable lands' statute. The State will maintain a comprehensive statewide equity analysis to provide a baseline analysis that local jurisdictions must complete as part of a Housing Production Strategy to track equity-related housing outcomes.

### *Housing Accountability*

The bill establishes a framework for DLCDC to periodically evaluate housing production progress and refer underperforming cities to a housing acceleration program. The State will establish a housing production dashboard that shows progress made towards housing production targets.

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DLCD must complete rulemaking related to housing production strategies and housing accountability by Jan. 1, 2025. DLCD says the rulemaking will focus on providing flexibility and certainty in local compliance with Statewide Planning Goal 10: Housing and Goal 14: Urbanization.

#### *Rulemaking Effect on Timelines and Outreach*

The current deadline to complete Springfield's Housing Capacity Analysis is Dec. 31, 2025 and the Housing Production Strategy is to be completed by Dec. 31, 2026. However, the language of the bill requires that Springfield's timeline shift so the work complies with recent legislation and upcoming rulemaking. City and DLCD staff are coordinating on a revised timeline, which is influenced by:

- Awaiting the housing needs numbers from the State by Jan. 2025
- State rulemaking that impacts implementation of buildable lands inventories (due by Jan. 2026) and housing production strategies (due by Jan. 2025)

Springfield had anticipated coordinating the outreach, planning, and analysis needed to comply with Statewide Planning Goal 10 – Housing with the update of the Eugene-Springfield Consolidated Plan. The Consolidated Plan presents an assessment of local housing, homelessness, and community development needs; identifies priority needs for use of federal funds; and presents strategies to address the priority needs. Since the Consolidated Plan must be adopted by June of 2025, in advance of Springfield's Goal 10 work, these two efforts will proceed separately. However, staff will still look for opportunities to coordinate community outreach. Springfield staff is meeting with Eugene staff to discuss how to efficiently collect information about local needs, reach out for community feedback, and find out how people feel about existing programs.

#### **Affordable Housing Code Amendments**

The following house bills (3151, 3395, and 2984) prompt changes to the Springfield Development Code to incorporate recent legislation related to affordable housing. While the main purpose of these code amendments is to comply with state law, staff will also clarify existing code language related to affordable housing and explore opportunities to remove code barriers to affordable housing if the changes are consistent with current local adopted policies and Springfield's Housing Strategy. More comprehensive housing policy and code changes may occur later as part of work on Springfield's Housing Capacity Analysis and Housing Production Strategies.

#### *House Bill 3151 – Manufactured Dwelling Parks on Non-Residential Lands*

(effective January 1, 2024)

House Bill 3151's impact on the Springfield Development Code (SDC) is to allow manufactured dwelling parks serving households with incomes of 120 percent or less of area median income<sup>1</sup> (AMI), to be added to the definition of affordable housing. The bill also adds property owned by a housing authority, manufactured dwelling park nonprofit cooperative, or nonprofit organized as a public benefit corporation whose primary purpose is the development of affordable housing, to the list of properties where local government is required to allow affordable housing. This will result in changes to SDC 4.7.405: Affordable Housing, which allows for the development of affordable housing on non-residential lands if certain conditions are met.

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<sup>1</sup> "Area median income" means the median income for the metropolitan statistical area in which housing is located as determined by the Oregon Housing and Community Services Department and adjusted for household size based on information from the United States Department of Housing and Urban Development.

*House Bill 3395 – Affordable Housing in Commercial Land Use Districts*

(effective June 30, 2023)

House Bill 3395 allows housing within commercial land use districts if it is affordable to households with incomes of 60 percent AMI or less, or mixed-use structures with ground floor commercial with residential units that are affordable to moderate income households (80-120% AMI). The bill requires cities to apply the residential density level most comparable to the commercial density that is currently allowed in the land use district. The bill explicitly exempts cities from having to conduct a new economic analysis or comprehensive plan update; however, cities may wish to consider the decreased availability of employment lands and address the changes at a later date.

*House Bill 2984 – Commercial to Residential Building Conversions*

(effective January 1, 2024)

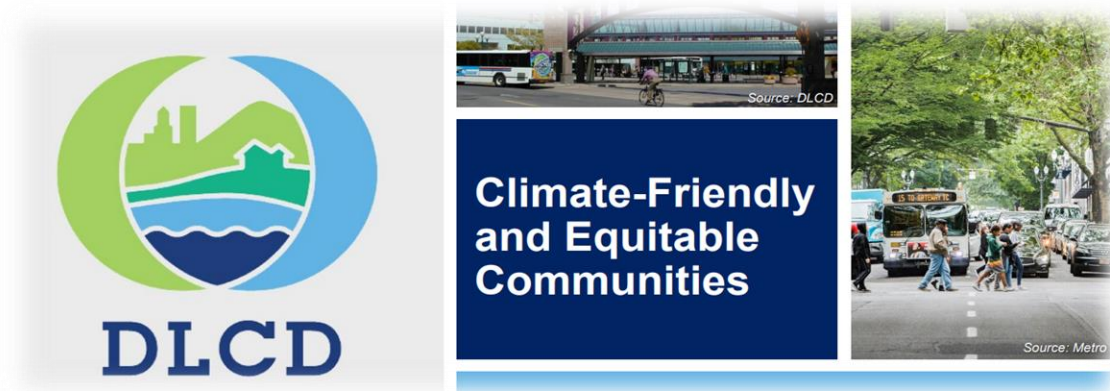
House Bill 2984 requires local governments to allow conversion of a building from commercial to residential use without requiring a zone change or conditional use permit, as long as the land is not zoned for heavy industrial use.

**Governor’s Legislative Concept**

The Governor’s office is crafting a Housing Production Proposal for the short session – Legislative Concept 19. It builds on House Bill 3414B which did not pass in 2023. This bill would include several components including:

- Creation of a Housing Accountability and Production Office
- Mandating design and development adjustments for housing projects that meet certain minimum densities
- One-time alternative for expanding the urban growth boundary (not likely available to Springfield in that expansion is limited to urban reserves, non-resource lands, and exception lands)
- Funding for local governments for site acquisition, mitigation, and readiness for housing
- Funding site specific water, sewer, stormwater, and transportation infrastructure for housing
- Funding for financing moderate income housing

The mandatory adjustment process will require additional staff time to determine if a housing project qualifies for any of the adjustments included in the bill.



**CLIMATE-FRIENDLY AND EQUITABLE COMMUNITIES RULES**

The State’s Climate-Friendly and Equitable Communities (CFEC) rules are wide-ranging. They will affect how the City engages with our community and undertakes land use and transportation

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planning. They encourage/require more mixed-use development and transportation systems that reduce reliance on greenhouse gas-intensive transportation modes. Council's most recent update about CFEC in general was during the [May 15 work session](#). The Land Conservation and Development Commission continues to adopt clarifications, corrections, and adjustments to the rules as it did most recently on Nov. 7, 2023. Certain issues such as how to use transportation modelling to make land use decisions remain unresolved and require substantial revisions to the rules.

### **Parking Regulations**

City Council and the Lane County Board of Commissioners are in the final stages of adopting amendments to the Springfield Development Code to comply with the CFEC parking requirements by Springfield's deadline of Dec. 31, 2023.

### **Climate-Friendly Areas**

The CFEC rules require that Springfield designate Climate-Friendly Areas, defined as areas where people can meet most of their daily needs without having to drive. These areas are intended to be, or become, urban mixed-use areas that have an above average mix and supply of housing, jobs, businesses, and services, and a higher intensity of development.

Lane Council of Governments is finishing up with a series of technical memos that results in an identification of four potential Climate-Friendly Areas. The DLCDC is negotiating a contract with Cascadia Partners to work with the City to analyze these four areas, engage the public, select one or more Climate-Friendly Areas that meet the requirements of the rules, and identify and adopt the amendments needed to the various plans and Springfield Development Code. Staff hopes to complete this work by the end of 2025, but the deadline agreed to by DCLDC is the end of 2026.

### **Scenario Planning**

The purpose of scenario planning is to significantly, and as rapidly as possible, reduce climate pollutants that are causing climate disruption. Given the work this region already completed with the Central Lane 2015 Scenario Plan, DLCDC has agreed that we have already met some of the rule requirements by approving the work program submitted in June 2023. This summer, the Metropolitan Policy Committee amended its bylaws to include Coburg for the work related to the Scenario Plan. What is left to complete is to:

1. Document policies and strategies in the 2015 Scenario Plan that meet the greenhouse gas emissions reduction target in OAR 660-044-0025
2. Identify and evaluate potential performance measures, performance measure targets, and collect baseline data
3. Engage the community on draft products
4. Identify needed amendments to local plans and ordinances
5. Develop a reporting schedule
6. Prepare a final report
7. Amend local plans and Springfield Development Code

The last step involving amendments to local plans and the Springfield Development Code will be coordinated with other amendments required by CFEC and occur in 2027-2029.

### **Broader Amendments related to Transportation and Land Use**

CFEC requires updates to the Springfield Transportation System Plan (TSP) and Springfield Development Code to address topics such as:

- Multi-modal inventory of existing conditions
  - Implementation of a new transportation model as the basis for land use decisions
  - Citywide walkability
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- Bicycle parking
  - Land use and design requirements in mixed use and commercial districts
  - Projects prioritized for greenhouse gas reduction targets including a financially-constrained project list

Springfield gained approval to shift the deadline for adoption of all these amendments by the end of 2029. The Oregon Department of Transportation is planning to offer technical and financial assistance to Springfield for this work starting in 2027.



## **OTHER PROJECTS**

A number of projects are underway, and a few more are expected to begin in the next few years.

### **Public Facilities and Services Plan Update**

The Eugene-Springfield Area Public Facilities and Services Plan (PFSP) is a plan required by Statewide Planning Goal 11 to plan for public facility needs in the Eugene-Springfield metropolitan area. The Cities of Eugene and Springfield in conjunction with Springfield Utility Board (SUB), Rainbow Water District, and the Eugene Water and Electric Board (EWEB) have identified updates to the project lists within the PFSP. Staff is preparing the amendments to the Plan and intends to take this project through the adoption process in 2024.

### **Natural Resource Inventories & Protections for Springfield's UGB Expansion Areas**

This project identifies and evaluates natural resources in Springfield's urban growth boundary (UGB) expansion areas so the Springfield community and its partners can determine which resources offer significant benefits and should be locally protected in compliance with Statewide Planning Goal 5. Future development within the UGB expansion areas relies on an understanding of the land's existing characteristics—including its wetlands, riparian corridors, and wildlife habitat—to make informed decisions on where to locate. Council held a work session on this project on [May 22, 2023](#). Once the Division of State Lands reviews the revised Local Wetlands Inventory Report (submitted Oct. 2022), staff will update the Natural Resources Study, develop protection measures for the locally significant resources, and take the amendments through the adoption process.

### **Water Quality Limited Watercourses**

The City and County will need to co-adopt an updated map of the water quality limited watercourses that flow through the UGB expansion areas. It is likely that this adoption process will be combined with the Natural Resource project noted above due to overlapping protections.

### **Wastewater Master Plan**

By the end of the year, consultants expect to have a Draft Wastewater Master Plan to replace the 2008 Plan. The Master Plan assesses existing and future needs for the City's collection system

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and identifies capital improvements necessary to meet projected growth. It also includes a chapter on financing the improvements. Staff will release the Draft Plan for public comment early next year and then take the Draft Plan through the adoption process.

The Draft Plan identifies two areas of Springfield needing further study: Kelly Butte and the E Street area between 14<sup>th</sup> and 21<sup>st</sup> Streets. Staff will manage these two projects over the next few years.

### **Planning for Pedestrian and Bicycle Projects**

The City received federal funding to update Springfield's Transportation System Plan to develop design concepts that facilitate pedestrian and bicycle projects. This project is included in Oregon's Statewide Transportation Improvement Program (STIP) as Project 22751. With the resignation of Springfield's Senior Transportation Planner in Aug. of 2022, the City has not had the capacity to manage this project which is currently being shifted to 2025.

### **Lower Mill Race Stormwater Planning**

Fish and wildlife use the Mill Race as a transportation corridor. As such, to fully comply with the Clean Water Act, Endangered Species Act, Safe Drinking Water Act, and Springfield's National Pollution Discharge Elimination System (NPDES) stormwater discharge permit, Springfield must take responsibility for improvements and protection of the entire Mill Race system. The City partnered with other agencies to improve the upper Mill Race, but drainage for Booth Kelly and the Lower Mill Race/Mill Race Outfalls to the Willamette are yet to be addressed. This project would identify needed improvements to riparian habitat, water quality, and drainage on publicly owned properties. This project is included in the Capital Improvement Program to start in fiscal year 2027.

### **Supporting Coordinated Planning Efforts**

Typically, Comprehensive Planning Staff process applications for adoption of new plans from other agencies or major amendments requested by partner agencies. Two such applications are currently in process. Staff also participate in regional planning efforts such as the Natural Hazards Mitigation Plan.

### Willamalane Park and Recreation District Comprehensive Plan

In September, Willamalane's Board of Directors adopted a new comprehensive plan that outlines the future of Springfield parks, facilities, and recreation programs for the next 20 years. As a land use document, the City of Springfield and Lane County must co-adopt the plan that will serve as an element of the Springfield Comprehensive Plan. City staff have been coordinating with Willamalane throughout this project and will process the land use application in 2024. Willamalane shared an overview of the plan and process at a work session on [Nov. 21, 2022](#).

### Wastewater Service to Goshen and the Landfill

As explained to Council during its [May 8 work session](#), Lane County is looking at extending wastewater service to directly pipe the effluent from the landfill and to support industrial development in Goshen. Extension of wastewater service outside the metropolitan area requires an amendment to the Eugene-Springfield Metropolitan Area General Plan (Metro Plan). Lane County submitted an application earlier this year and the Planning Commissions of Springfield, Eugene, and Lane County held a joint public hearing. More information was needed to address all the issues, so the Planning Commissions have yet to meet again to make a recommendation to the elected officials. Lane County hopes to provide the information needed so elected officials can adopt the Metro Plan amendment in 2024.

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### Natural Hazards Mitigation Plan

The Cities of Eugene and Springfield are working together with EWEB, SUB, Rainbow Water District, and Willamalane to update the Natural Hazards Mitigation Plan. Together, this group will identify mitigation actions the community can take to reduce the impact of the following hazards: landslide, flood, river channel migration, earthquake, and wildfire hazards. Having this plan in place will assist in applying for federal grants to implement the mitigation actions. Ken Vogeney, Springfield's Emergency Manager, is leading Springfield's participation. Comprehensive Planning staff is supporting the analysis of mitigation actions.

### **Springfield Development Code Updates**

In June of 2022, Springfield adopted amendments to the Springfield Development Code that came out of Phase I (Housing) and Phase 2 (Employment Lands) of the Development Code Update Project. Phase 3, the "Everything Else" phase, was put on hold to address other mandated amendments to the Code (stormwater and parking). With the delay in the bulk of the housing planning, staff have a short window of opportunity to undertake additional updates to the Code.

Staff have identified some other sections of the Code that would benefit from focused effort to enable efficient, timely and clear development review to support Springfield's economic development priorities while honoring Springfield's hometown feel now and in the future. These include: annexation, land divisions, and non-conforming uses. In addition, the Mixed-Use land use districts do not include clear and objective standards for approval of needed housing as required by statute. Earlier this year, with Council's support, Springfield applied for but did not receive a State grant to undertake the work to focus on areas zoned for mixed use. However, staff will continue to seek grant funds to support this work.

With the recent adoption of a package of Code amendments, staff has started working on amendments required by recent housing legislation. Staff thinks annexation would be the next priority topic, but before undertaking that work, would like direction from Council on one issue that rises to the level of Council policy.

### Annexations

Currently, Springfield Development Code (SDC) 5.7.115 requires a City Council public hearing for annexations with an exception in one narrow context: "a single lot/parcel adjacent to the city limits and city services and not dividable by Partition or Subdivision." However, existing code language throughout the Annexation section (SDC 5.7.100) is unclear about the initiation and review process, and most annexations involve a Council public hearing. Additionally, the reduction in minimum lot size changes made during Phase 1 of the Development Code Update project make the clause: "not dividable by Partition or Subdivision" less applicable than before. For example, the recent Code changes reduced the minimum lot size from 4,500-5,000 square feet down to 3,000 square feet on most lots and even smaller for those created through the middle housing land division process. Staff seek Council direction on whether to allow or expand instances when annexations do not require a public hearing.

The anticipated amendments would make the code more consistent with state law related to annexations. Based on Council direction, the scope of amendments may:

- Consider whether to allow some annexations that don't require a public hearing, consistent with state law
  - Clarify how process requirements relate to different annexation initiation methods
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- Clarify that public hearings will still be required for withdrawal from special districts and explore other localities' approaches

The following policy and implementation strategy from the Springfield Comprehensive Plan's Economic Element support Code amendments that streamline the annexation process.

- Policy E.47 - Enhance, maintain and market Springfield's reputation for: rapid processing of permits and applications, maintaining City agreements and commitments, and providing developers with certainty and flexibility in the development process.
  - Implementation Strategy 47.2: Develop business practices and tools to facilitate and streamline owner-initiated annexations in Glenwood and elsewhere.

***Question for Council:***

**Should Springfield continue to allow or expand instances when annexations do not require a public hearing?**

- A. Revise the exception language in SDC 5.7.115, as shown below, to be consistent with ORS 222.125:**
- a. Property A single lot/parcel adjacent to the city limits and city services ~~and not dividable by Partition or Subdivision~~ may be annexed by the City Council without a public hearing pursuant to 5.1.610 nor public notice pursuant to 5.7.130, when all of the property owners of the property and not less than 50% of the electors, if any, residing on the property consent in writing to the annexation and file a statement of their consent in accordance with ORS 222.125. Annexation under this provision may include adjacent publicly owned real property and public rights of way.
- B. Revise the exception language in SDC 5.7.115 to be consistent with ORS 222.125 and include qualifier language about when exceptions apply. Examples of qualifiers may include:**
- a. Properties with failing septic or to facilitate proactively connecting to sewer before septic systems fail
  - b. Lot size threshold (would need to define)
  - c. Properties that aren't developable (would need to define)

(Note: Additional research would be needed to look at how other localities identify and use qualifiers when allowing some annexations without a public hearing.)

- C. Continue to require a public hearing and remove the existing exception language since it's less applicable than before.**

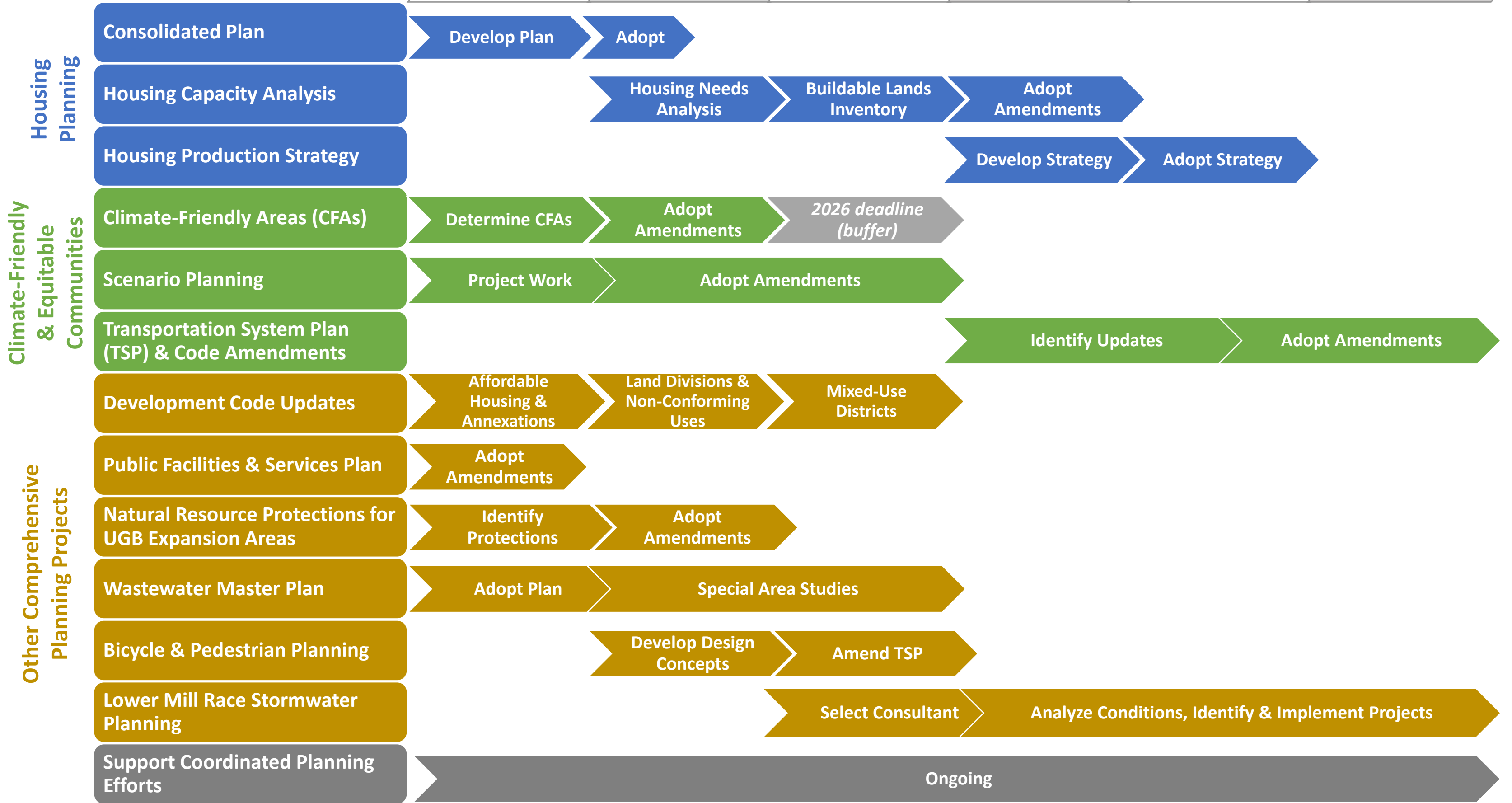
Staff recommend Option A as this would allow for some annexations to occur without a public hearing, which is consistent with state law and would streamline the process.

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**RECOMMENDED ACTION:** Receive update on the status of the comprehensive planning work program and provide direction on the annexation policy question.

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**Comprehensive Planning Projects**      2024      2025      2026      2027      2028      2029



# Comprehensive Planning Work Program

Springfield City  
Council  
November 27, 2023



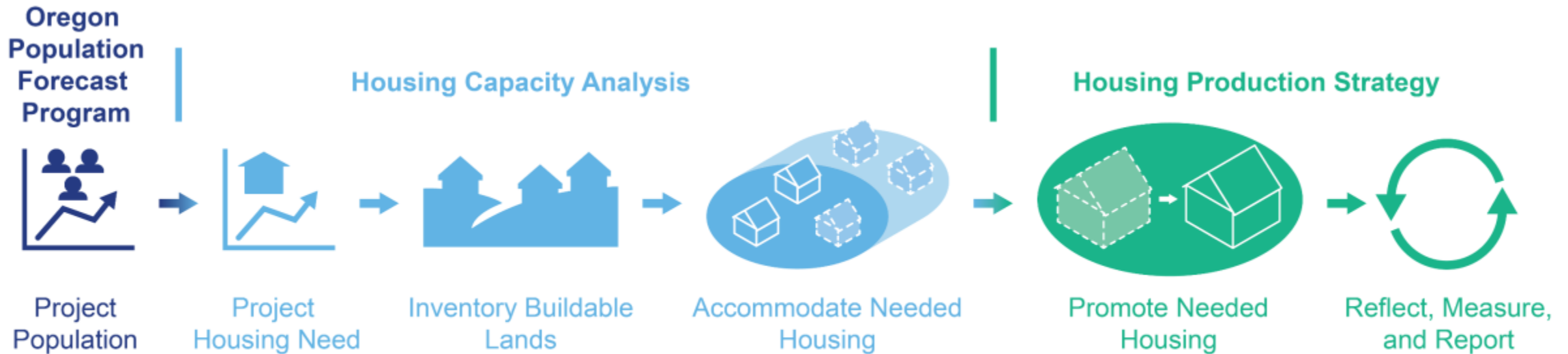
# RECENT LEGISLATION

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Impacts to Planning Work Program

# Goal 10 – Housing Planning

*“To provide for the housing needs of citizens of the state. Buildable lands for residential use shall be inventoried and plans shall encourage the availability of adequate numbers of needed housing units at price ranges and rent levels which are commensurate with the financial capabilities of Oregon households and allow for flexibility of housing location, type and density.”*





# Oregon Housing Needs Analysis (OHNA)

Reorients Goal 10 towards housing production, affordability, and choice



# Housing Capacity Analysis & Housing Production Strategy

- Housing Capacity Analysis (HCA) currently due by December 31, 2025
- Shifting timeline to account for:
  - Housing needs numbers from state by January 2025
  - State rulemaking that impacts buildable lands inventories (rules due by January 2026) and housing production strategies (rules due by January 2025)
- Housing Production Strategy must be completed within 1 year of adoption of HCA

# Affordable Housing Code Amendments

## **House Bill 3151 – Manufactured Dwelling Parks on Non-Residential Lands**

- Allows manufactured dwelling parks serving households with incomes of 120% AMI or less to be defined as “affordable housing” (can now be developed on non-residential lands if certain criteria are met)
- Expands properties where city is required to allow affordable housing to include property owned by:
  - Housing authority,
  - Manufactured dwelling park nonprofit cooperative, or
  - Nonprofit public benefit corporation whose primary purpose is affordable housing development

# Affordable Housing Code Amendments

## **House Bill 2984 – Commercial to Residential Building Conversions**

- Allows building conversion from commercial to residential use without requiring a zone change or conditional use permit (does not include land not zoned for heavy industrial use)

## **House Bill 3395 – Affordable Housing in Commercial Land Use Districts**

- Allow housing within commercial districts if affordable to 60% AMI households
- Allow mixed-use structures with ground floor commercial with residential units affordable to moderate income households (80-120% AMI)
- Apply residential density most comparable to commercial density currently allowed

# Governor's Legislative Concept

- Creation of a Housing Accountability and Production Office
- Mandates that local governments grant adjustments to housing projects
  - Development requirements (setbacks, lot size, lot width/depth, etc)
  - Design requirements (materials, color, articulation, roof form, etc)
- One-time UGB expansion (non-resource land)
- Financial support for housing

# QUESTION FOR COUNCIL

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Priority for Development Code Amendments - Annexation

# Annexations

- SDC 5.7.115 requires Council public hearing with one narrow exception for: “a single lot/parcel adjacent to the city limits and city services and not dividable by Partition or Subdivision”
- Existing code is unclear – most annexations involve a public hearing
- State law allows for options that do not require a hearing
- Potential to streamline process and provide more certainty

# Annexations

**Should Springfield continue to allow or expand instances when annexations do not require a public hearing?**

- A. Revise code to not require public hearing (consistent with state law)
- B. Revise code to not require public hearings in certain situations

Examples:

- Properties with failing septic or to facilitate proactively connecting to sewer
  - Lot size threshold (would need to define)
  - Properties that aren't developable (would need to define)
- C. Continue to require public hearing and remove existing exception language



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**AGENDA ITEM SUMMARY**

**Meeting Date:** 12/5/2023  
**Meeting Type:** Work Session  
**Staff Contact/Dept.:** Haley Campbell/Chelsea Hartman  
**Staff Phone No:** 541-726-3647/541-726-3648  
**Estimated Time:** 30 minutes  
**Council Goals:** Promote and Enhance our Hometown Feel while Focusing on Livability and Environmental Quality

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**SPRINGFIELD  
COMMITTEE FOR CITIZEN INVOLVEMENT**

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**ITEM TITLE:** AFFORDABLE HOUSING PACKAGE CODE: COMMUNITY INVOLVEMENT STRATEGY

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**ACTION REQUESTED:** Staff request input on and approval of the Draft Community Involvement Strategy for updates to the Development Code for the Affordable Housing Package Code Amendments project.

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**ISSUE STATEMENT:** The Community Involvement Strategy will serve as a guide for project communication and outreach activities for the Affordable Housing Package Code Amendments. These amendments will include changes prompted by recent state legislation and will clarify existing code language related to affordable housing. Additionally, the work will explore opportunities to remove code barriers to affordable housing if the changes are consistent with current local adopted policies and Springfield's Housing Strategy. Staff has prepared a Community Involvement Strategy for this process for the Committee for Citizen Involvement's review and approval.

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**ATTACHMENTS:** 1. Affordable Housing Package Code Amendments: Draft Community Involvement Strategy

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**DISCUSSION:** To promote and enhance meaningful opportunities to work with community members on the City's planning projects, Springfield's Committee for Citizen Involvement evaluates and approves Community Involvement Plans. These Plans propose actions to seek an effective exchange of information during the formation and adoption of amendments to land use regulations.

Staff proposes the following tactics for the Affordable Housing Package Code Amendments:

- Project information posted on the project webpage (e.g., factsheet/FAQs)
- Project updates shared via social media
- Workshops for interested parties to present information and request feedback
- Springfield and Lane County Planning Commissions Joint Public Hearing
- Springfield City Council and Lane County Board of Commissioners Joint Public Hearing

At this meeting, staff will provide an overview of the project, highlight the content of the Community Involvement Strategy, and be available for questions.

Some questions for discussion include, but are not limited to:

1. Are the proposed involvement tactics the best method to achieve the outreach goals given limited resources?
  2. Any edits or additions to the Key Messages?
  3. Are there additional opportunities to involve the community given the adoption requirements and time constraints?
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# **Affordable Housing Package Code Amendments:** **Ensure the City is complying with state law and helping to remove** **barriers to affordable housing**

## **Community Involvement Strategy - Draft**

The Community Involvement Strategy will serve as a guide for project communication and outreach activities for the Affordable Housing Package Code Amendments. These amendments will include changes prompted by recent state legislation and will clarify existing code language related to affordable housing. Additionally, the work will explore opportunities to remove code barriers to affordable housing if the changes are consistent with current local adopted policies and Springfield’s Housing Strategy. This document describes the activities that the City of Springfield will implement to provide opportunities to understand the proposed code amendments and provide meaningful input.

### **I. INTRODUCTION**

#### **Background**

This project is a continuation of work related to a larger Springfield Development Code Update project that has been ongoing since 2018 involving a phased plan to update the entire Springfield Development Code. Updating the Development Code to support efficient, timely, and clear development review is part of Springfield’s Housing Strategy. This work would amend affordable housing-related code sections . The City is planning to make ongoing updates to the City’s Development Code to address other code sections as time and resources allow.

In 2023, the Oregon Legislature made efforts to address the state’s housing crisis with new laws and \$1.2 billion in additional spending on housing and homelessness. On any given night in 2022, at least 18,000 Oregonians were homeless and State analysts predict Oregon needs to build at least 500,000 homes over the next two decades to keep up with demand. The Legislature passed several bills that have prompted the following Affordable Housing Package Amendments to the Springfield Development Code (SDC):

#### **House Bill 2984 – Commercial to Residential Building Conversions** (effective January 1, 2024)

House Bill 2984 requires local governments to allow conversion of a building from commercial to residential use without requiring a zone change or conditional use permit, as long as the land is not zoned for heavy industrial use.

House Bill 3151 – Manufactured Dwelling Parks on Non-Residential Lands  
(effective January 1, 2024)

Manufactured housing makes up eight percent of Oregon’s total housing and 16 percent of the affordable housing stock (according to American Community Survey data collected between 2013-2017). That’s why House Bill 3151’s major impact on Springfield is to allow manufactured dwelling parks serving households with incomes of 120 percent or less of area median income (AMI)<sup>1</sup>, to be added to the definition of “affordable housing”. The bill also adds property owned by a housing authority, manufactured dwelling park nonprofit cooperative, or nonprofit corporation organized as a public benefit corporation whose primary purpose is the development of affordable housing, to the list of properties where local government is required to allow affordable housing. This will result in changes to SDC 4.7.405, which allows for the development of affordable housing on non-residential lands if certain conditions are met.

House Bill 3395 – Affordable Housing in Commercial Land Use Districts  
(effective June 30, 2023)

House Bill 3395 allows housing within commercial land use districts if it is affordable to households with incomes of 60 percent AMI or less, or for mixed-use structures with ground floor commercial with residential units that are affordable to moderate income (80-120% AMI) households. The bill requires cities to apply the residential density level most comparable to the commercial density currently allowed in the land use district. The bill explicitly exempts cities from having to conduct a new economic analysis or comprehensive plan update; however, cities may still wish to consider the impact to employment lands availability and accommodate these impacts at a later date.

## **II. PURPOSE OF THE AFFORDABLE HOUSING PACKAGE CODE AMENDMENTS**

The purpose of the Affordable Housing Package Code Amendments is to update the Springfield Development Code to comply with recent state legislation and to allow and encourage the development of affordable housing. These amendments to the Development Code will encourage economic development and revitalization and will promote and enhance Springfield’s hometown feel while focusing on livability.

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<sup>1</sup> “Area median income” means the median income for the metropolitan statistical area in which housing is located as determined by the Oregon Housing and Community Services Department and adjusted for household size based on information from the United States Department of Housing and Urban Development.

**The project objectives are to:**

- 1) Ensure the City is complying with state law by amending the code to:
  - a. Expand opportunities for residential development in commercial areas by allowing affordable housing on lands zoned for commercial uses and allowing conversion of a building from commercial to residential use.
  - b. Expand the definition of “affordable housing” to include manufactured dwelling parks serving households with incomes of 120 percent AMI or less and add different land ownership types to the definition.
- 2) Clarify and improve integration of affordable housing-related code language throughout applicable code sections (e.g. within use tables and cross reference appropriately, remove redundancy, update terms and definitions).
- 3) Identify opportunities to address other code barriers to affordable housing beyond compliance with recent legislation if the code changes are consistent with current local adopted policies and Springfield’s Housing Strategy.

(Note: More comprehensive policy and code changes related to housing may occur with upcoming work on Springfield’s Housing Capacity Analysis and Housing Production Strategies.)

### **III. INVOLVEMENT STRATEGY**

Per Section II.A.1.b.(2) of the City of Springfield’s Citizen Involvement Program, the Springfield Committee for Citizen Involvement (CCI) is charged with: “The preparation and adoption of legislation or other programs necessary to implement adopted plans. In this context the citizen involvement program must provide the opportunity to participate in the preparation and adoption of such legislation or programs.”

#### **Outreach Goals**

1. Increase awareness of the potential for affordable housing in commercial areas and the regulatory requirements affecting affordable housing development from the adopted house bills.
2. Explain that this work is to remove barriers in the Development Code for affordable housing based on state regulations and to explore removing additional code barriers in alignment with local affordable housing policies.
3. Notify partner agencies of the new opportunities available for affordable housing.
4. Seek feedback on the proposed development code changes from interested parties, community members, and decision-makers.

## **Interested Parties & Outreach Audiences**

Given the nature of the amendments, coordination and notice will be focused on the following:

1. Affordable Housing Development professionals
2. Builders, landscape architects, engineers, and residential realtors, including the Springfield Board of Realtors and Lane County Homebuilders Association.
3. Affordable housing service providers and community members who take an interest in the development of affordable housing. (e.g., sharing project updates with interested parties signed up for the City's Affordable Housing newsletter)
4. Commercial property owners and realtors, including the Springfield Chamber of Commerce
5. General community members who may have an interest in providing comments.

## **Key Messages**

### **For The Community at Large**

- This work will clarify existing code language related to affordable housing since the City is committed to a user-friendly Development Code.
- While the main purpose of these code amendments is to comply with state law, there is some alignment with Springfield's Housing Strategy. Part of the City's strategy is to increase the supply and diversity of housing at all levels. One way to implement this is by updating the code to support efficient, timely, clear development review.
- We want Springfield to be a welcoming community for all people in every phase of life, whether it's just starting out with a new family or downsizing to a smaller home. There is a shortage of housing in the community and the cost of housing is high relative to household income, particularly for households with low incomes.
- In 2023, the Oregon Legislature made efforts to address the state's housing crisis with new laws which are now in effect. It's important to update the City's Development Code to comply with state law by incorporating the expanded opportunities for affordable housing.
- In this context, Oregon Revised Statute 197.308 defines "affordable housing" as:
  - Residential property where each unit is affordable to families with incomes of 80 percent or less of the area median income; or
  - Where the average of all units on the property is made available to families with incomes of 60 percent or less of the area median income; or
  - A manufactured dwelling park that serves only households with incomes of 120 percent or less of the area median income.

- This definition requires that affordability is enforceable for no less than 30 years.
- Oregon Revised Statute 456.270 defines a “moderate income household” as a household with income between 80 percent and 120 percent of the area median income. This definition relates to the house bill that allows for mixed-use structures with ground floor commercial with residential units that are affordable to moderate income households in commercial land use districts.
- Beyond compliance with state law, the project will identify opportunities to remove other Development Code barriers to affordable housing in a manner that is consistent with local adopted plans and policies.
- This project is not a comprehensive look or revisioning of all housing-related code or policy language. A more holistic review of local plans, policies, and code will occur with upcoming work on Springfield’s Housing Capacity Analysis and Housing Production Strategies, which will examine the City’s housing needs, residential land that is buildable, and a variety of housing strategies to increase the production of needed housing.
- Additional code changes related to other topics may be addressed as part of ongoing updates to the City’s Development Code.

**For the Professional Audience**

- The recent state laws open up new opportunities for siting affordable housing in commercial areas and allows conversion of a building from commercial to residential use.
- The new laws also expands opportunities for the development of affordable housing in the form of single-room occupancies and manufactured dwelling parks.
- The City would like to understand from developers of affordable housing what Development Code barriers they have experienced and what code amendments could be made now or what amendments could come later as part of a more holistic look at Springfield’s housing-related codes.

**Tactics for Adoption Process**

The Community Involvement Strategy for the Affordable Housing Package Amendments will follow the requirements of the new state law to amend the Springfield Development Code. Those requirements consist of posting notices of the public hearings in the newspaper, at City Hall, and on the City’s website. In addition, Outreach will occur via a project webpage, over social media, at workshops with the public, and at the public hearings. The project webpage will provide access to detailed, pertinent information such as draft versions of the Development Code; and project updates, schedules, and Frequently Asked Questions (FAQs), as needed.

Two joint public hearings will be held, one with the Springfield and Lane County Planning Commissions and the other with the Springfield City Council and the Lane County Board of Commissioners.

Community Involvement Tactics	Purpose	Timeline	Level of Community Involvement
<b>Project webpage</b>	Provide project information on the Springfield Development Code Update webpage. Additionally, targeted information will be posted on the main Housing webpage.	Ongoing	Inform
<b>Updates through Social Media newsletters to interested parties on the Development Code and Housing lists</b>	Build overall awareness and promote project activities and findings using the City’s social media and newsletters.	Ongoing	Inform
<b>Factsheet/FAQs</b>	Provide information about the project and answer common questions.	As needed	Inform
<b>Workshops</b>	Collect input and feedback to consider for draft material updates. Target audience includes affordable housing development professionals and service providers, builders, realtors, and commercial property owners.	As needed	Consult, gather input, receive feedback
<b>Public Hearings</b>	Receive public comment on draft material.	Adoption Phase	Receive feedback
<b>Post-Adoption Implementation</b>	Generate information that explains the expanded opportunity for affordable housing to developers and property owners	Adoption Phase	Receive feedback

## **Timeline**

The proposed Affordable Housing Package Amendments must be finalized and co-adopted by the Springfield City Council and Lane County Board of Commissioners. The target schedule is:

**November 2023 – February 2024:** Draft Code Language for Staff and Community Review

**December 2023:** Take the Community Involvement Strategy to the Committee for Citizen Involvement for Review and Approval

**Winter 2024:** Conduct Involvement Tactics and Refine Code based on Feedback

**Spring – Summer 2024:** Springfield and Lane County Planning Commission Joint Work Session, Public Hearing, and Recommendations

**Fall 2024 and Beyond:** Springfield City Council and Lane County Board of Commissioners Joint Work Session and Public Hearing Followed by Separate Deliberations and Adoption. Post-Adoption Implementation.



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**AGENDA ITEM SUMMARY**

**Meeting Date:** 12/5/2023  
**Meeting Type:** Regular Meeting  
**Staff Contact/Dept.:** Stan Petroff, DPW  
Jeff Paschall, DPW  
**Staff Phone No:** 541-726-1673  
541-726-1674  
**Estimated Time:** 10 Minutes  
**Council Goals:** Maintain and Improve Infrastructure  
and Facilities

**SPRINGFIELD  
PLANNING COMMISSION**

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**ITEM TITLE:** 2025-2029 CAPITAL IMPROVEMENT PROGRAM, A COMMUNITY REINVESTMENT PLAN

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**ACTION REQUESTED:** Review and provide direction for the recommended five-year Capital Improvement Program (CIP).

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**ISSUE STATEMENT:** Draft Project lists have been prepared for the City of Springfield's 2025-2029 CIP – A Community Reinvestment Plan. The lists were presented to the Planning Commission during the November 7<sup>th</sup> work session for discussion and comment. It is now being brought to the Planning Commission to hold a public hearing, provide final comments, and provide a recommendation to the City Council to approve the CIP. The City Council has reviewed the CIP at their November 27<sup>th</sup> work session with consideration for final adoption January 16<sup>th</sup>, 2024.

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**ATTACHMENTS:**

1. Communication Memorandum
2. Draft 2025-2029 Capital Improvement Program – A Community Reinvestment Plan Project Lists
3. Citizen Request Summary
4. Planning Commission Order

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**DISCUSSION:** Draft project lists have been compiled for the City of Springfield 2025-2029 CIP. Since the Planning Commission reviewed the draft list at the November 7<sup>th</sup> work session, no changes have been suggested. The proposal is ready for Planning Commission final review and approval of the CIP.

The City of Springfield's Capital Improvement Program (CIP) is a five-year Community Reinvestment Plan that describes the near-term program for funding, evaluation, and construction of City owned and operated public facilities. A fundamental purpose of the CIP is to facilitate the efficient use of capital resources to maintain, improve, and expand City assets. The underlying concept is to strategically prioritize and program these resources to extend the useful life of existing assets, replace assets before failure, and to support growth with timely expansion.

As a reference, the Planning Commission Memorandum from the November 7<sup>th</sup>, 2023 work session is included as Attachment 1.

After hearing public comments, Staff recommends that the Planning Commission support the draft 2025-2029 CIP and recommend it for Council review and adoption.

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**COMMUNICATION MEMORANDUM**

**Meeting Date:** 11/7/2023  
**Meeting Type:** Work Session  
**Staff Contact/Dept.:** Stan Petroff/DPW  
Jeff Paschall/DPW  
**Staff Phone No:** 541-726-1673  
541-726-1674  
**Estimated Time:** 30 Minutes  
**Council Goals:** Maintain and Improve  
Infrastructure and  
Facilities

**SPRINGFIELD  
PLANNING COMMISSION**

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<b>ITEM TITLE:</b>	2025-2029 CAPITAL IMPROVEMENT PROGRAM, A COMMUNITY REINVESTMENT PLAN
<b>ACTION REQUESTED:</b>	Review and provide direction for the recommended five-year Capital Improvement Program (CIP).
<b>ISSUE STATEMENT:</b>	Draft Project lists have been prepared for the City of Springfield’s 2025-2029 CIP – A Community Reinvestment Plan. The lists are being brought to the Planning Commission for review and discussion with the Planning Commission. Staff will bring the CIP back to the Planning Commission December 5 <sup>th</sup> during the regular session for a recommendation to forward to the City Council.
<b>ATTACHMENTS:</b>	1. Draft 2025-2029 Capital Improvement Program – A Community Reinvestment Plan Project Lists

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**DISCUSSION:****BACKGROUND**

The City of Springfield’s Capital Improvement Program (CIP) is a five-year Community Reinvestment Plan that describes the near-term program for funding, evaluation, and construction of City owned and operated public facilities. A fundamental purpose of the CIP is to facilitate the efficient use of capital resources to maintain, improve, and expand City assets. The underlying concept is to strategically prioritize and program these resources to extend the useful life of existing assets, replace assets before failure, and to support growth with timely expansion.

The CIP is typically updated on a biennial basis and was last updated in the fall of 2021. The CIP update schedule is set to ensure that adoption of the plan occurs prior to preparation of the draft capital budget which typically begins the end of January each year.

The CIP is an intermediate step in a process that originates with long term planning activities that anticipate the need for public facilities at least 20 years into the future and concludes with the adoption of the annual Capital Budget to appropriate funds to construction projects. Operation and maintenance cost of City owned assets is appropriated separately in the City’s budget.

As the interim step in the process, the CIP identifies the facilities concepts that may reasonably be expected to be required in the next five years, refines those concepts, and provides a priority list of projects. Priority projects are selected from the long list of needed capital improvements identified in the various master plans and refinement plans. The draft project lists are then presented to both the Planning Commission and the City Council for public review and comment prior to adoption by the City Council.

Over the last decade, the City has seen the wastewater and stormwater funds stabilize, which has supported completion of several projects and funding to be programmed for the next suite of projects identified within the City’s adopted master plans. The City is currently in the midst of a Wastewater Master Plan update that assesses capital needs for

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the next 20 years. The draft project list from this effort has been used to inform wastewater section for this CIP update and will be utilized for future updates. Street and Transportation funds have not seen growth to keep pace with operating costs and provide for robust capital spending. The City relies on federal and state funding sources to support a majority of street and transportation projects and relies on street fund revenues and systems development charges to provide required match to outside funding sources. The City Council has directed staff to prepare a proposed project list and other materials to consider seeking voter approval of another street preservation bond next year.

The project section of the 2025-2029 CIP is organized by asset system with three sections for each system. The first section is a table that has details for the projects that are either in the current capital budget or have been completed since the last CIP update. The next section is the project detail sheets for those projects proposed to be programmed over the next five-year cycle. The last section is another table detailing the list of currently unfunded or partially funded projects. As appropriate resources become available or potential grant opportunities are identified these lists will be used to match projects with those priorities.

Stormwater – In review of the current capital budget and the previous CIP, a majority of the projects have been placed into a hold status. This is due to anticipation of focusing limited capital delivery staffing resources to delivery of the 2024 GO Bond street preservation projects, as well as Phase 2 of the federal aid funded Franklin Blvd. Roundabout Project. However, water quality initiatives are being advanced as many of the street projects incorporate improvements to treat runoff from street surfaces.

Street and Transportation – Currently all of the street segments scheduled for preservation through the citizen approved five-year general obligation bond are completed. Several safety and pedestrian projects were also completed over the past two years such as the Aster St. ADA Ramp Project, Jasper Dondea RRFB, Meadow Park ADA Ramp Project, Virginia-Daisy Bikeway – Phase 1A, S. 32<sup>nd</sup> and Virginia RRFB, and Jasper Rd/Filbert Ln SRTS Project. Many others such as the Sidewalk Filling the Gaps, Franklin Blvd./OR22 Environmental Study, Franklin Blvd. Roundabouts Phase 2, 42<sup>nd</sup> St. Levee Study, S28th St. Paving, Virginia-Daisy Bikeway Phase 2, Mill St. Reconstruction, Laura St. Reconstruction, Signal Enhancements Project, S 42<sup>nd</sup>/Daisy Roundabout and 42<sup>nd</sup> St. Overlay are in the design phase with construction anticipated in 2024 or 2025. If the passage of a 2024 GO Bond project package is successful it is anticipated planning and design for preservation of several additional street segments will start in late 2024.

Wastewater – Several sewer projects have been completed over the last couple of years including 42<sup>nd</sup>-48<sup>th</sup> Sanitary Sewer Rehab, S. 28<sup>th</sup> St. Sanitary Sewer Extension, and S. 37<sup>th</sup>/S. 38<sup>th</sup>/Osage Sewer Replacement. The Jasper Trunk Sewer – Phase 3 and 70<sup>th</sup> St and 72<sup>nd</sup> St. Wastewater Basin Rehab Projects are currently in the design phase with anticipated construction in either 2024 or 2025. Wastewater improvements are also planned for the Mill Street and 16<sup>th</sup> Street Emergency Repair projects which are currently in the design phase with construction planned in 2024. There are several areas within the City and urban growth boundary that are fully developed but lack wastewater service. It is anticipated sewer extensions to these areas will be completed in 2024 and 2025 and these projects are proposed in the 2025-2029 CIP. Additionally, the Wastewater Master Plan is being updated and certain portions of the Capacity, Management, Operations, and Maintenance (CMOM) program are proposed to be included as policy. Adoption of the updated document is expected in 2024. In anticipation of this update, some of the identified rehabilitation needs are considered with this CIP update.

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Buildings and Facilities – Available funding for building and facilities projects is very limited so there is a long list of identified unfunded projects or programs. However, upgrades to City Hall including security and Council Hall improvements and the Building G roof at Booth-Kelly were completed. Additional upgrades to at City Hall are planned for 2024 and 2025. Many of these projects have been funded through American Rescue Plan Act (ARPA) funds.

**FUTURE CONSIDERATIONS**

As stated earlier, many of the stormwater and wastewater projects have been on hold due to staffing resources. The majority of capital staff workload has been focused on delivering street and transportation projects. A change to this focus for current staff is not for the near or intermediate term as the City is seeking to pass another street preservation bond and several federal grant funded transportation projects are currently programmed.

Given that the wastewater and stormwater funds are very stable with healthy reserves and a steady annual revenue stream, Community Development will be recommending an increase in capital staffing levels for FY25. If approved, new staff would be dedicated to delivery of wastewater and stormwater projects.

**FINANCIAL IMPACT:**

The CIP does not carry budget authority. It is, however, a valuable planning tool used to guide staff, the Budget Committee, and the City Council in creating the annual budget to fund priority projects.

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## **UNDERSTANDING THE PROJECT PAGES**

Once projects are identified and selected for inclusion in the Capital Improvement Program, a project page is created for the project. The project page includes important information about a project such as: project description, relation to plans and policies, and status. This information is important for conveying and tracking details as each project moves from concept to construction. The following is a list and description of these elements:

Project Description – This is a description or early scope for a project. Many times this description will be very broad as it may be taken from a master plan or refinement plan and most likely in conceptual form. The actual scope of a project is generally refined through the various phases of project planning, design and delivery.

Project Status – Status describes the current stage of the Project, e.g. Planning, design, or construction.

Specific Plans/Policies related to this Project – This is a list of the various Council Goals, master plans, refinement plans, adopted policies, and/or reports that relate to a project.

Expenditure Schedule – Lists various project activities and estimates the timing and cost to accomplish the project activity.

Funding Source – Describes how and when a project will/needs to be funded and the source of that funding (e.g., bonds, capital funds, SDCs, grants).

## **STORMWATER**

### **Overview**

Stormwater projects fall into several categories:

**Stormwater Studies** – These projects typically fund the study of an area or basin to review current conditions and model future conditions to determine capital investment needs such as water quality facilities, repairs and upgrades, or system expansion.

**Stormwater Rehab/Improvements** – These projects typically provide upgrades to the City’s existing stormwater system or the removal of inactive or potentially unsafe storm lines. Projects may include the repair and upsizing of storm lines, or the addition of storm lines to reduce localized flooding and enhance system performance.

**Capacity Enhancement** – These projects typically provide additional capacity to an existing stormwater system that is currently undersized or address capacity needs that have been identified to support future growth. These types of improvements may include an additional detention pond, detention facilities, offline water quality treatment facilities, or increased pipe capacity.

**Restoration and enhancement** – These projects typically involve restoring or enhancing streams and waterways. Projects may include repairing channel deterioration, providing access for fish passage, removal of invasive plant species and enhancing native species, or improving flow capacity.

**New Facilities** - These projects typically add new capacity to the system by constructing new stormwater facilities because of or in anticipation of new development, or permit requirements to expand treatment capacity. Projects may include storm lines or water quality facilities built as part of a new subdivision or identified in the Stormwater Master Plan. Projects may also include the extension of stormwater pipelines to support growth.

FY23-FY24 Capital Project Status Update - Stormwater

Project Title	Project Number	In Previous CIP	Project Category	Project Status	FY24 Budget (\$ in Thousands)	Total Cost to Complete	Notes
5th St./EWEB Path Pipe Upgrade	P21124	X	Upgrades	On-Hold	\$112		
Booth Kelly Stormwater Drainage Plan Implementation	P50234	X	Upgrades	Not Started	\$150		
Irving Slough Improvements	P21138	X	Water Quality	On-Hold	\$1,225		Pending needs analysis following International Paper's process water discharge changes and 42nd St Levee analysis
2021 Maintenance Hole Rehab	P21168		Repair and Preservation	Completed	\$0		Constructed in FY22
Channel 6 Master Plan Implementation	P41020	X	Upgrades	On-Hold	\$799		Some work will complete as part of the Laura Street Upgrades, remainder of projects on hold
Stormwater Master Plan Update	P41021	X	Studies	Not Started	\$0		
Glenwood Stormwater Master Plan	P41042	X	Studies	Planning	\$325		
42nd Street Levee Study	P41044	X	Flood Control	Planning	\$600		Receiving a State grant (\$40,000) in FY22
Glenwood Park Blocks	P41045	X	Studies	Not Started	\$50		
Stormwater Repair	P61002	X	Repair and Preservation	Ongoing Program	\$700		
Channel Improvement	P61004	X	Water Quality	Ongoing Program	\$1,192		
MS4 Permit Implementation	P61005	X	Water Quality	Ongoing Program	\$80		Updating code in FY24, ongoing annual reporting and program management
Riparian Land Management	P61006	X	Water Quality	Ongoing Program	\$303		Purchased Linda Lane property.
HOA Water Quality Facilities	P61012	X	Water Quality	Ongoing Program	\$85		
South 70th St Storm Pipe Replacement	P21191		Flood Control	On-Hold			
2023 Main. Hole Rehabilitation	P21192		Repair and Preservation	On-Hold			

## Drainage Repair

**Department**                      Development and Public Works

**Project Description:**

This program involves the rehabilitation of Springfield drainage systems; to repair or replace older pipe in the system and solve flooding problems and reduce street surface failures due to poor drainage. This program also includes rehabilitation of catch basins and culverts to prevent flooding, and the contractual cleaning of large storm sewer pipe. Potential projects include:

**Project Status:**

Ongoing Program

**Specific Plans/Policies Related to this Project:**

- Springfield Stormwater Management Plan
- Stormwater Master Plan
- DEQ Stormwater Discharge Permit
- Asset Management Program
- Natural Hazard Mitigation Plan

**Capital Costs** (\$ in thousands)

<b>Fund</b>	<b>2025</b>	<b>2026</b>	<b>2027</b>	<b>2028</b>	<b>2029</b>	<b>Total</b>
Stormwater Capital	\$150	\$150	\$150	\$150	\$150	\$750
Stormwater Reimbursement SDC	\$50	\$50	\$50	\$50	\$50	\$250
<b>Total</b>	<b>\$200</b>	<b>\$200</b>	<b>\$200</b>	<b>\$200</b>	<b>\$200</b>	<b>\$1,000</b>



### Channel Improvement

**Department**                      Development and Public Works

**Project Description:**

This project is intended to provide improvements to key drainage ways to address barriers to fish passage, and to correct previous channel modifications that have caused deterioration of flow capacity, water quality, and fish habitat functions. These improvements include culvert replacements or retrofits, road crossing and outfall modifications, and channel restoration. The adoption of the Springfield Total Maximum Daily Load Implementation Plan identifies an additional temperature benefit from channel restoration and shading.

**Project Status:**

Ongoing Program

**Specific Plans/Policies Related to this Project:**

- Springfield Stormwater Management Plan
- Stormwater Master Plan
- DEQ Stormwater Discharge Permit
- Asset Management Program
- Natural Hazard Mitigation Plan
- Total Maximum Daily Load (TMDL) Implementation Plan

**Capital Costs** (\$ in thousands)

<b>Fund</b>	<b>2025</b>	<b>2026</b>	<b>2027</b>	<b>2028</b>	<b>2029</b>	<b>Total</b>
Stormwater Capital	\$80	\$80	\$80	\$80	\$80	\$400
Stormwater Reimbursement SDC	\$20	\$20	\$20	\$20	\$20	\$100
<b>Total</b>	<b>\$100</b>	<b>\$100</b>	<b>\$100</b>	<b>\$100</b>	<b>\$100</b>	<b>\$500</b>

## MS4 Permit Requirements

**Department**                      Development and Public Works

**Project Description:**

Develop and implement programs and projects to comply with the National Pollutant Discharge Elimination System (NPDES) Municipal Separate Storm Sewer System (MS4) Discharge requirements. In 2003, the City applied for an MS4 permit from the Oregon Department of Environmental Quality (DEQ), which authorizes the City to lawfully discharge stormwater to the McKenzie and Willamette Rivers and their tributaries. The Permit was renewed in 2021 and requires the City to implement programs and capital projects that improve stormwater quality. Data show that stormwater in Springfield waterways routinely violates water quality standards established to protect human health and aquatic life. This project provides for minor capital improvements and/or capital equipment purchases necessary and appropriate to address high priority water quality problem areas.

**Project Status:**

Ongoing Program

**Specific Plans/Policies Related to this Project:**

- Springfield Stormwater Management Plan
- Stormwater Master Plan
- DEQ Stormwater Discharge Permit
- Total Maximum Daily Load (TMDL) Implementation Plan

**Capital Costs (\$ in thousands)**

<b>Fund</b>	<b>2025</b>	<b>2026</b>	<b>2027</b>	<b>2028</b>	<b>2029</b>	<b>Total</b>
Stormwater Capital	\$20	\$20	\$20	\$20	\$20	\$100
Stormwater Reimbursement SDC	\$20	\$20	\$20	\$20	\$20	\$100
<b>Total</b>	<b>\$40</b>	<b>\$40</b>	<b>\$40</b>	<b>\$40</b>	<b>\$40</b>	<b>\$200</b>

## Riparian Land Management

**Department**                      Development and Public Works

**Project Description:**

This project provides funding to purchase riparian area lands from private property owners where needed to meet City and regulatory objectives for water quality, stormwater management, flood control and habitat protection. It also provides funding for consultant services to evaluate riparian buffer areas, City and other activities affecting them. Property acquisitions will typically result in increased operational spending to maintain city owned property. Projects developed on property acquired may, however, produce savings through reduced spending for flood control, water quality improvement, and wetland mitigation activities. Project funding levels have been reduced to conform to eligibility levels for improvement SDCs. Council adoption and implementation of a reimbursement SDC may permit restoration of prior funding levels.

**Project Status:**

Ongoing Program

**Specific Plans/Policies Related to this Project:**

- Springfield Stormwater Management Plan
- Stormwater Master Plan
- DEQ Stormwater Discharge Permit
- Total Maximum Daily Load (TMDL) Implementation Plan

**Capital Costs (\$ in thousands)**

<b>Fund</b>	<b>2025</b>	<b>2026</b>	<b>2027</b>	<b>2028</b>	<b>2029</b>	<b>Total</b>
Stormwater Capital	\$15	\$15	\$15	\$15	\$15	\$75
Stormwater Reimbursement SDC	\$13	\$13	\$13	\$13	\$13	\$65
<b>Total</b>	<b>\$28</b>	<b>\$28</b>	<b>\$28</b>	<b>\$28</b>	<b>\$28</b>	<b>\$140</b>

### HOA Water Quality Facilities (WQF)

**Department**                      Development and Public Works

**Project Description:**

There are approximately 40 WQFs in subdivisions that were built between 1993 and 2010 that are privately owned by HOAs or another private entity (individual residents, the original developer, etc.). The City has taken a progressively more active role in maintaining these facilities over the past five years. With the approval of Council in 2013, the City's Operations Division hires a temporary work crew each summer to manage vegetation in the facilities and ensure they are functioning properly. This capital program will begin setting aside funds to take over and bring into compliance selected privately owned water quality facilities.

**Project Status:**

Ongoing Program

**Specific Plans/Policies Related to this Project:**

- Springfield Stormwater Management Plan
- Stormwater Master Plan
- DEQ Stormwater Discharge Permit
- Total Maximum Daily Load (TMDL) Implementation Plan

**Capital Costs (\$ in thousands)**

<b>Fund</b>	<b>2025</b>	<b>2026</b>	<b>2027</b>	<b>2028</b>	<b>2029</b>	<b>Total</b>
Stormwater Capital	\$85	\$85	\$85	\$85	\$85	\$425
Stormwater Reimbursement SDC						
<b>Total</b>	<b>\$85</b>	<b>\$85</b>	<b>\$85</b>	<b>\$85</b>	<b>\$85</b>	<b>\$425</b>

**S. 67th Street Stormwater Improvements**

**Department**                      Development and Public Works

**Project Description:**

Pipe improvements for flood control. Currently, during heavy rainfall the storm system surcharges at 67th and Main Street flooding private property.

**Project Status:**

Not Started

**Specific Plans/Policies Related to this Project:**

- Stormwater Master Plan
- DEQ Stormwater Discharge Permit
- Natural Hazard Mitigation Plan

**Capital Costs** (\$ in thousands)

<b>Fund</b>	<b>2025</b>	<b>2026</b>	<b>2027</b>	<b>2028</b>	<b>2029</b>	<b>Total</b>
Stormwater Capital		\$408				\$408
Stormwater Improvement SDC		\$42				\$42
<b>Total</b>	\$0	\$450	\$0	\$0	\$0	\$450

Jasper-Natron

**Department**                      Development and Public Works

**Project Description:**

The Jasper-Natron area requires comprehensive evaluation for future stormwater infrastructure needs to support future growth and meet the City's DEQ Stormwater Discharge Permit requirements. The first phase of the project will be completing the analysis to develop a master plan for the basin, followed by implementation either by private developments, or City sponsored initiatives. The funding identified is for study and plan development.

**Project Status:**

Not Started

**Specific Plans/Policies Related to this Project:**

- Stormwater Master Plan
- DEQ Stormwater Discharge Permit
- Natural Hazard Mitigation Plan
- Total Maximum Daily Load (TMDL) Implementation Plan

**Capital Costs** (\$ in thousands)

<b>Fund</b>	<b>2025</b>	<b>2026</b>	<b>2027</b>	<b>2028</b>	<b>2029</b>	<b>Total</b>
Stormwater Capital			\$350			\$350
Stormwater Improvement SDC			\$350			\$350
<b>Total</b>	\$0	\$0	\$700	\$0	\$0	\$700

Stormwater

Water Quality

Lower Mill Race

**Department** Development and Public Works

**Project Description:**

Design and construct a daylight or diversion pretreatment structure, an offline water quality treatment facility, and a green pipe open channel improvement. Additional detail for this multi-faceted project are in WQ-12 project of the Stormwater Facilities Master Plan.

**Project Status:**

Not Started

**Specific Plans/Policies Related to this Project:**

Stormwater Master Plan	Booth Kelly Stormwater Plan
DEQ Stormwater Discharge Permit	Stormwater Management Plan
Natural Hazard Mitigation Plan	Mill Race Ecosystem Plan
Total Maximum Daily Load (TMDL) Implementation Plan	

**Capital Costs** (\$ in thousands)

<b>Fund</b>	<b>2025</b>	<b>2026</b>	<b>2027</b>	<b>2028</b>	<b>2029</b>	<b>Total</b>
Stormwater Capital			\$500			\$500
Sormwater Improvement SDC			\$73			\$73
<b>Total</b>	\$0	\$0	\$573	\$0	\$0	\$573

### Mill Race Firm Update

**Department**                      Development and Public Works

**Project Description:**

Using consulting services, prepare a scope document for a new flood plain study to update the Flood Insurance Rate Map (FIRM) for the Springfield Mill Race from the inlet at Clearwater Park to the outlet at Island Park to incorporate construction changes.

**Project Status:**

Not Started

**Specific Plans/Policies Related to this Project:**

- Natural Hazard Mitigation Plan
- Continued Participation in the National Flood Insurance Program

**Capital Costs** (\$ in thousands)

Fund	2025	2026	2027	2028	2029	Total
Stormwater Capital			\$200			\$200
<b>Total</b>	\$0	\$0	\$200	\$0	\$0	\$200



## Over-Under Channel Phase 2

**Department**                      Development and Public Works

**Project Description:**

The Over-Under Channel system has approximately 2,200 linear feet of woodstave pipe, and 1,000 linear feet of corrugated metal pipe (CMP) remaining under the existing channel. Phase 2 is intended to replace the existing woodstave and remaining CMP with a new pipe, as well as provide a parallel pipe for additional capacity as recommended in the 2008 Stormwater Facility Master Plan and the Over-Under Channel investigative report. The remaining pipe to be replaced runs from 10th Street east to 14th Street across Springfield School District property and Willamalane Park property.

**Project Status:**

Not Started

**Specific Plans/Policies Related to this Project:**

Stormwater Master Plan

**Capital Costs (\$ in thousands)**

<b>Fund</b>	<b>2025</b>	<b>2026</b>	<b>2027</b>	<b>2028</b>	<b>2029</b>	<b>Total</b>
Stormwater Capital			\$500			\$500
Stormwater Improvement SDC			\$10			\$10
<b>Total</b>	\$0	\$0	\$510	\$0	\$0	\$510

Unfunded Projects List - Stormwater

Project Title	Project Category	Project Status	Estimated Funding Need	Notes
Gray Creek/72nd Street	Expansion	Not Programmed-Pending Funding	\$6,000,000	Construction of new channels and other improvements to accommodate runoff from future development
Corporate Way Pond	Studies	Not Programmed-Pending Funding	\$250,000	Develop a vegetation management plan SWMP Project 43-WQ
Cedar Creek Intake Reconstruction	Water Quality	Not Programmed-Pending Funding	\$1,000,000	Restoration work to improve and manage year round flow volumes
North Willamette Heights	Studies	Not Programmed-Pending Funding	\$100,000	Develop a basin specific master plan to guided development and redevelopment
Jasper Slough	Restoration	Not Programmed-Pending Funding	\$100,000	Culvert and open channel improvements along with riparian vegetation restoration
Woodstave Removal	Upgrades	Not Programmed-Pending Funding	\$750,000	This pipeline is located south of S. A Street and is complicated by the fact portions of the line are under existing buildings and lack public access easements
S and T Streets Drainage	Upgrades	Not Programmed-Pending Funding	\$750,000	Upgrade project to improve inadequate storm system and alleviate localized flooding. Reference Channel 6 Study and Master Plan
I-5 N. Gateway/Sports Way Channel	Water Quality	Not Programmed-Pending Funding	\$750,000	Construct a combination flood control/water quality facility adjacent to the Gateway Natural Resource area.
Q Street Channel	Water Quality	Not Programmed-Pending Funding	\$750,000	Channel Repair, riparian enhancement and shading to address temperature issues in the TMDL.
Maple Island Slough	Studies	Not Programmed-Pending Funding	\$650,000	Evaluate capacity needs to support developments and develop a vegetation management plan.

## **TRANSPORTATION**

### **Overview**

Transportation projects fall into the categories noted below:

Planning and Project Development – These projects range from larger facility planning, to concept project planning, to specific project development. Funding for these projects relies heavily on Federal and State funds, with City funds used to supplement project budgets and, in some cases, provide required match funding to external resources. Current examples of this in the CIP are Mill Street Reconstruction and Franklin Boulevard Phase 2 Improvements.

Maintenance and Operations – These projects are typically programmatic and can provide funding for a range of activities within each project. Street Light Infill and Pole Replacement, Traffic Control Projects, and Intelligent Transportation System investments fall into this category.

Pavement Preservation – These projects are identified by the Operations Division through the Infrastructure Management System. Funding for these projects relies heavily on local and State fuel tax revenues and are supplemented with Transportation Reimbursements SDCs, and federal dollars programmed at the discretion of the Central Lane Metropolitan Planning organization (MPO). Examples of pavement preservation projects is the Street Seal and Overlay program identified in this CIP and the Street Bond preservation projects identified in the previous CIP and current Capital Budget.

System Improvement, Existing – These projects typically either bring existing infrastructure up to the adopted urban standards, or make capacity and safety improvements to existing facilities. Funding for these projects rely on all available resources. A current example of these types of projects in the CIP is the Filling the Gaps – Safe Routes to Schools project.

System Improvement, New Facilities – These projects typically add new infrastructure to the City's transportation system and are identified within the various planning documents. The trigger for these projects is driven mostly by growth and an identified future need to relieve stress on the system. Project funding relies on all available sources.

FY23-FY24 Capital Project Status Update - Streets and Transportation

Project Title	Project Number	In Previous CIP	Project Category	Project Status	FY24 Budget (\$ in Thousands)	Total Cost to Complete (\$ in Thousands)	Notes
Filling the Gaps - Sidewalk Infill Project	P21147	X	Safety	Design	\$151		Project list approved through Council
Centennial Blvd Overlay	P21151	X	Repair and Preservation	Completed		\$935	Constructed in FY23
High Banks Rd./58th St./Thurston Rd. Overlay	P21152	X	Repair and Preservation	Completed		\$2,301	Constructed in FY23
S. 28th Street Paving	P21155	X	Upgrades	Construction	\$1,171		Design complete, construction anticipated FY24
Mill Street Reconstruction	P21156	x	Repair and Preservation	Design	\$557		Construction anticipated FY24
Mohawk blvd./Olympic St. Overlay	P21157	x	Repair and Preservation	Completed		\$2,465	Constructed in FY23
Virginia/Daisy Bicycle Blvd. Phase 2 - S. 42nd and Daisy Roundabout	P21159	X	Safety	Design	\$594		Design underway, construction anticipated FY24
Gateway/Kruse Improvements	P21165	x	Safety	Completed	\$0		
Jasper Rd./Dondea RRFB	P21167		Safety	Construction	\$0		Construction to be completed end of FY23
Aster Street at S 58th and Meadow Park ADA Ramps	P21172		Upgrades	Completed		\$35	Constructed in FY23
City of Springfield Signal Enhancements	P21173		Upgrades	Construction	\$0		Design nearing completion, construction anticipated FY24
Jasper/Filbert RRFB Crossing	P21174		Safety	Design	\$0		Design underway, construction anticipated FY24
Franklin OR 225 (Env. Analysis and Prelim Design)	P21176		Upgrades	Design	\$60	\$56	Design underway through Preliminary Plans.
S 32nd and Virginia RRFB	P21177		Safety	Design		\$20	
Citywide Streetlight LED Upgrades	P21183		Upgrades	Construction	\$0		
Laura St. Reconstruction	P21188		Repair and Preservation	Design	\$182		Design underway, construction anticipated FY24
42nd Street Overlay - International Paper to Marcola Rd.	P21195		Repair and Preservation	Design	\$1,650		Design underway, construction anticipated FY24
West D Street Improvements	P41049	x	Safety	Construction	\$34		Project identified and funded through the Walking-Biking Safety grant application
Franklin Phase 2 Design	P41058	x	Upgrades	Planning	\$0		
ADA Transition Projects	P61003	X	Upgrades	Ongoing Program	\$225		

FY23-FY24 Capital Project Status Update - Streets and Transportation

Project Title	Project Number	In Previous CIP	Project Category	Project Status	FY24 Budget (\$ in Thousands)	Total Cost to Complete (\$ in Thousands)	Notes
Transportation Demand Management	P61007	X		Ongoing Program	\$140		Funds set aside to advance projects to enhance non-auto travel links throughout the City.
Traffic Control Projects	P61008	X		Ongoing Program	\$520		Funds set aside to advance intersection improvement projects. Example: S. 42nd St.\Daisy Intersection.
42nd Street Operational, Safety, and Mobility Improvements		x	Upgrades	On-Hold	\$10,000		Planning to commence in coordination with 42nd Street Levee project
Gateway Area Traffic Improvements	P61009	X		Ongoing Program	\$1,070		Funds set aside to advance project in the Gateway area to increase capacity.

ADA Transition Projects

**Department**                      Development and Public Works

**Project Description:**

The Americans with Disabilities Act of 1990 requires the City to maintain a "Transition Plan" that details how it will bring facilities that were not in compliance at the adoption of the act, up to the newly adopted standards. Currently, the City policy is to correct defects as projects occur and to make improvements as requests are received from citizens who make their need known. This project will set aside funds to be used for high priority locations that are identified, and will allow the City to respond in a timely manner to those requests.

**Project Status:**

Ongoing Program

**Specific Plans/Policies Related to this Project:**

- Springfield TSP
- Regulatory Requirements

**Capital Costs** (\$ in thousands)

<b>Fund</b>	<b>2025</b>	<b>2026</b>	<b>2027</b>	<b>2028</b>	<b>2029</b>	<b>Total</b>
Street Capital	\$50	\$50	\$50	\$50	\$50	\$250
Transportation Reimbursement SDC	\$50	\$50	\$50	\$50	\$50	\$250
<b>Total</b>	<b>\$100</b>	<b>\$100</b>	<b>\$100</b>	<b>\$100</b>	<b>\$100</b>	<b>\$500</b>

### Transportation Demand Management

**Department**                      Development and Public Works

**Project Description:**

The project includes match funding for other transportation options projects to enhance non-auto travel links in the community such as Street multi-use paths, bike lane striping, enhancements to pedestrian facilities, and other activities that promote non-single auto travel choices.

**Project Status:**

Ongoing Program

**Specific Plans/Policies Related to this Project:**

- Springfield TSP                      TDM Goals
- State Legislation                      Regional Transportation Plan

**Capital Costs (\$ in thousands)**

<b>Fund</b>	<b>2025</b>	<b>2026</b>	<b>2027</b>	<b>2028</b>	<b>2029</b>	<b>Total</b>
Transportation Improvement SDC	\$10	\$10	\$10	\$10	\$10	\$50
<b>Total</b>	\$10	\$10	\$10	\$10	\$10	\$50

**Traffic Control Projects**

**Department**                      Development and Public Works

**Project Description:**

This project is for installation of new traffic signals and modification of existing signals or installation of roundabouts at various City intersections. Example intersections include: Thurston Rd. & 66th St., 42nd St. & Marcola Road, South 42nd & Daisy St., South 40th & Daisy St., 19th St. and Marcola Rd., and 28th St. & Centennial Blvd. Signal modifications may include changing phase order, adding overlaps, and other enhancements to safety or efficiency like improved pedestrian crossings. Various striping and signing improvements may also be implemented under the Traffic Control Projects. Funding is set aside in this program and as projects are identified that fit into this category they are given an individual account and at that time another source of funding will be identified to match the allowable SDC funds.

**Project Status:**

Ongoing Program

**Specific Plans/Policies Related to this Project:**

Springfield TSP                      Regional Transportation Plan  
 Council Policy

**Capital Costs (\$ in thousands)**

<b>Fund</b>	<b>2025</b>	<b>2026</b>	<b>2027</b>	<b>2028</b>	<b>2029</b>	<b>Total</b>
Transportation Improvement SDC	\$35	\$35	\$35	\$35	\$35	\$175
<b>Total</b>	<b>\$35</b>	<b>\$35</b>	<b>\$35</b>	<b>\$35</b>	<b>\$35</b>	<b>\$175</b>



### Gateway Area Traffic Improvements

**Department**                      Development and Public Works

**Project Description:**

Transportation improvements at various locations in the Gateway area to increase capacity, relieve congestion, and improve safety. Funding is set aside in this program and as projects are identified that fit into this category they are given an individual account and at that time another source of funding is identified to match the allowable SDC funds.

**Project Status:**

Ongoing Program

**Specific Plans/Policies Related to this Project:**

- Springfield TSP                      Gateway Traffic Capacity Analysis
- Council Goals                        I-5/Beltline Environmental Assessment

**Capital Costs** (\$ in thousands)

<b>Fund</b>	<b>2025</b>	<b>2026</b>	<b>2027</b>	<b>2028</b>	<b>2029</b>	<b>Total</b>
Transportation Improvement SDC	\$225	\$225	\$225	\$225	\$225	\$1,125
<b>Total</b>	\$225	\$225	\$225	\$225	\$225	\$1,125

Intelligent Transportation Systems (ITS)

**Department**                      Development and Public Works

**Project Description:**

ITS projects in various locations to increase communications, capacity, safety and traveler information. Funding is set aside in this program and as projects are identified that fit into this category they are given an individual account and at that time another source of funding will be identified to match the allowable SDC funds.

**Project Status:**

Ongoing Program

**Specific Plans/Policies Related to this Project:**

Regional ITS Operations & Implementation Plan for Eugene-Springfield Metropolitan Area  
Springfield TSP

**Capital Costs** (\$ in thousands)

<b>Fund</b>	<b>2025</b>	<b>2026</b>	<b>2027</b>	<b>2028</b>	<b>2029</b>	<b>Total</b>
Transportation Improvement SDC	\$25	\$25	\$25	\$25	\$25	\$125
<b>Total</b>	\$25	\$25	\$25	\$25	\$25	\$125

Local/Residential Street Preservation and Maintenance

**Department** Development and Public Works

**Project Description:**

A continuing street maintenance preservation effort by slurry and crack sealing of Local/Residential Street System performed by contract. In order to maintain the City's local street system approximately 5 to 8 miles should be crack sealed and slurry sealed annually. Funds programmed fund an annual slurry seal project.

**Project Status:**

Ongoing Program

**Specific Plans/Policies Related to this Project:**

Infrastructure Management System

**Capital Costs** (\$ in thousands)

<b>Fund</b>	<b>2025</b>	<b>2026</b>	<b>2027</b>	<b>2028</b>	<b>2029</b>	<b>Total</b>
Street Capital	\$150	\$150	\$150	\$150	\$150	\$750
<b>Total</b>	\$150	\$150	\$150	\$150	\$150	\$750

Aspen Street Improvements

**Department**                      Development and Public Works

**Project Description:**

The City has negotiated jurisdictional os Aspen St. and Menlo Lp. Between Centennial Blvd. and Tamarack St. As part of the transfer agreement, the County is giving the City \$415,000 to facilitate pavement improvments as well as facilities upgrades (e.g., sidewalks).

**Project Status:**

Not Started

**Specific Plans/Policies Related to this Project:**

Infrastructure Management System

**Capital Costs** (\$ in thousands)

<b>Fund</b>	<b>2025</b>	<b>2026</b>	<b>2027</b>	<b>2028</b>	<b>2029</b>	<b>Total</b>
Street Capital	\$415					\$415
						\$0
<b>Total</b>	<b>\$415</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$415</b>

### Unfunded/Partial Funded Projects List - Streets and Transportation

Project Title	Project Category	Project Status	Estimated Funding Need	Notes
Virginia-Daisy Bikeway Phase 3	Upgrades	Not Programmed-Pending Funding	\$1,400,000	Construction of Bicycle, pedestrian, and ADA improvements between S. 32nd Street and S. 42nd Street. Currently scoping for potential ARTS grant funding.
Gateway-Beltline Intersection Improvements	Upgrades	Not Programmed-Pending Funding	\$20,000,000	Phase 2 improvements currently outlined in the Revised Environmental Assessment (REA) include construction of a couplet.
Signal System Modernization	Upgrades	Not Programmed-Pending Funding	\$55,000 on an annual basis	Upgrade program to keep City traffic signals up to date on technology
S. 48th Street connection - Main to Daisy	Expansion	Not Programmed-Pending Funding	\$927,000	Construction of this new road segment is development driven.
Bridge Preservation	Repair and Preservation	Not Programmed-Pending Funding	\$50,000 on an annual basis	This City owns 14 bridges that are inspected on a biennial schedule by ODOT. This program would facilitate completion of identified repair needs
Downtown District Pedestrian Scale Lighting	Upgrades	Not Programmed-Pending Funding	\$7,600,000	Complete all downtown lighting upgrade phases.
Arterial/Collector Street Preservation Program	Repair and Preservation	Not Programmed-Pending Funding	\$1,000,000 on an annual Basis	A continuing street maintenance effort of pavement sealing and/or overlay of the Arterial/Collector Street System
Arterial/Collector Street Reconstruction Program	Restoration	Not Programmed-Pending Funding	\$1,000,000 on an annual Basis	Within the City's Street inventory, the condition of approximately 24 miles of streets classified as a collector or arterial have deteriorated to the point that reconstruction of the structure is the only option
Local/Residential Street Reconstruction	Restoration	Not Programmed-Pending Funding	\$300,000 on an annual basis	Within the City's Street inventory, the condition of approximately 68 miles of local/residential streets has deteriorated to the point that reconstruction of the structure is the only option
Maple Island Improvements	Upgrades	Not Programmed-Pending Funding	\$2,000,000	This project will upgrade the roundabout at Maple Island Road and International Way. It will also extend the Maple Island Loop Road to the north along the Maple Island Slough.
Main Street Lighting	Upgrades	Not Programmed-Pending Funding	\$1,000,000	The project will add lighting to Main Street from 20th to 72nd by placing lights on existing poles where available and installing new poles where necessary
Pedestrian Crossing Enhancements	Safety	Not Programmed-Pending Funding	\$750,000	Several crossings have been identified that would receive a safety benefit from the installation of a RRFB (Rectangular Rapid Flashing Beacon) or a PHB (Pedestrian Hybrid Beacon).
Signal Communications	Upgrades	Not Programmed-Pending Funding	\$500,000	The project will evaluate central system software, fiber optic lines, wireless radio communication, and existing copper connections
Glenwood Riverfront Path	Expansion	Not Programmed-Pending Funding	\$1,000,000	The project will complete required Federal National Environmental Policy Act (NEPA) documentation and approval for the new Glenwood Multi-Use Riverfront Path, including locating the path alignment along the Willamette River and completing pathway design

Unfunded/Partial Funded Projects List - Streets and Transportation

Project Title	Project Category	Project Status	Estimated Funding Need	Notes
28th St Bike Lanes		Not Programmed-Pending Funding	TBD	Currently scoping for potential ARTS grant funding
14th St Bikeway		Not Programmed-Pending Funding	TBD	Currently scoping for potential ARTS grant funding
E St Bikeway		Not Programmed-Pending Funding	TBD	
48th Street / G Street / 52nd Street Path		Not Programmed-Pending Funding	TBD	
McKenzie River Path		Not Programmed-Pending Funding	TBD	

## **WASTEWATER**

### **Overview**

Wastewater projects included in this CIP fall into two categories:

Preservation and Rehabilitation – These projects typically involve upgrading the current wastewater system. Projects may include the rehabilitation of existing sanitary sewer lines, laterals and connections to reduce infiltration and inflow of groundwater into the system.

New Facilities – These projects typically involve the construction of new wastewater facilities as a result, or in anticipation of new development. Projects may include sanitary sewer lines built as part of a new subdivision and extension of sanitary sewer trunk lines.

FY23-FY24 Capital Project Status Update - Wastewater

Project Title	Project Number	In Previous CIP	Project Category	Project Status	FY24 Budget (\$ in Thousands)	Total Cost to Complete (\$ in Thousands)	Notes
Jasper Trunk - Phase 3	P21065	X	Expansion	Design	\$2,343		Design is nearing completion, construction anticipated FY24
S. 28th Sewer Extension	P21166	X	Expansion	Completed		\$594	Constructed in FY22
42nd -48th Sewer Rehabilitation	P21170	x	Repair and Preservation	Completed		\$764	Constructed in FY22
S 37th St., S 38th St., Osage St., and Janus St. Sewer Extension	P21181		Expansion	Completed		\$1,422	Constructed in FY23
70th St. Wastewater Basin Rehab	P21185		Repair and Preservation		\$2,000		
72nd St. Wastewater Basin Rehab	P21186		Repair and Preservation		\$1,500		
Flow Monitoring 2022	P41064	X	Studies	Design	\$176		Work on Phase 3 microbasin modeling continues. Rehab projects have been identified and will be programmed in the CIP
Wastewater Master Plan	P41062	X	Studies	Planning	\$500		Request for proposals to be advertised in 2nd qtr of FY22
CMOM Planning & Implementation	P61000	X	Repair and Preservation	Ongoing Program	\$1,700		Funds to be programmed to repair and preservation projects identified through modeling
Wastewater Repair	P61001	X	Repair and Preservation	Ongoing Program	\$500		Funds programmed each year for unforeseen emergency repair work.
Local Sewer Extension	P61013	X	Expansion	On-Hold	\$1,000		Funds set aside to extend wastewater service to annexed area within the City that are not currently served.



Wastewater Repair

**Department**                      Development and Public Works

**Project Description:**

This project involves the contracted repair or replacement of sanitary sewers that require either emergency rehabilitation as a result of Sanitary Sewer Overflows or the prospect of impending system failures. The DPW Operations Division addresses an average of four (4) emergency repairs of this nature annually.

**Project Status:**

Ongoing Program

**Specific Plans/Policies Related to this Project:**

- Wastewater Master Plan
- CMOM Program

**Capital Costs** (\$ in thousands)

<b>Fund</b>	<b>2025</b>	<b>2026</b>	<b>2027</b>	<b>2028</b>	<b>2029</b>	<b>Total</b>
Wastewater Capital	\$250	\$250	\$250	\$250	\$250	\$1,250
Wastewater Reimbursement SDC	\$250	\$250	\$250	\$250	\$250	\$1,250
<b>Total</b>	<b>\$500</b>	<b>\$500</b>	<b>\$500</b>	<b>\$500</b>	<b>\$500</b>	<b>\$2,500</b>

CMOM Planning & Implementation

**Department**                      Development and Public Works

**Project Description:**

The City of Springfield's obligations in the 2001 Wet Weather Flow Management Plan (WWFMP) were completed by January 2010; however it is necessary for the City to continue to fund wastewater system rehabilitation and Inflow and Infiltration (I/I) reduction projects. These additional projects will be identified through the Wastewater Master Plan Update project and the Capacity, Management, Operations and Maintenance (CMOM) program that will likely be included in the next NPDES permit for the wastewater system.

**Project Status:**

Ongoing Program

**Specific Plans/Policies Related to this Project:**

- Wastewater Master Plan
- Regulatory Requirements

**Capital Costs (\$ in thousands)**

<b>Fund</b>	<b>2025</b>	<b>2026</b>	<b>2027</b>	<b>2028</b>	<b>2029</b>	<b>Total</b>
Wastewater Capital	\$2,000	\$2,000	\$2,000	\$2,000	\$2,000	\$10,000
<b>Total</b>	<b>\$2,000</b>	<b>\$2,000</b>	<b>\$2,000</b>	<b>\$2,000</b>	<b>\$2,000</b>	<b>\$10,000</b>

Local Sewer Extensions

**Department**                      Development and Public Works

**Project Description:**

Within the City of Springfield's city limits and Urban Growth Boundary (UGB) are several areas that are fully developed, but lack wastewater service. The project would fund extending wastewater pipes to these areas upon request of affected property owners or annexation, with some or all of the cost possibly reimbursable through assessments. Increased infrastructure will increase the need for more maintenance personnel which impacts the wastewater operations budget. The estimated increase in the wastewater operations cost is \$1,600 per 1,000 feet of new pipe.

**Project Status:**

Ongoing Program

**Specific Plans/Policies Related to this Project:**

- Wastewater Master Plan
- Council Goal to provide for development

**Capital Costs** (\$ in thousands)

<b>Fund</b>	<b>2025</b>	<b>2026</b>	<b>2027</b>	<b>2028</b>	<b>2029</b>	<b>Total</b>
Wastewater Capital	\$500	\$500	\$500	\$500	\$500	\$2,500
<b>Total</b>	\$500	\$500	\$500	\$500	\$500	\$2,500

Harbor Drive Pump Station

**Department**                      Development and Public Works

**Project Description:**

The S. 2nd St./Harbor Drive area is currently not have sanitary sewer service. The Council has directed staff to analyze areas within the UGB where investment in infrastructure may spur residential development, and investment in the Harbor Drive Pump Station provides a key service to 58 buildable acres. This project will construct a sanitary pump station and associated pipeline to connect to the dry lines previously constructed.

**Project Status:**

Not Started

**Specific Plans/Policies Related to this Project:**

- Wastewater Master Plan
- Council Goal to provide for development

**Capital Costs (\$ in thousands)**

<b>Fund</b>	<b>2025</b>	<b>2026</b>	<b>2027</b>	<b>2028</b>	<b>2029</b>	<b>Total</b>
Wastewater Capital						
Wastewater Improvement SDC	\$1,000					\$1,000
<b>Total</b>	<b>\$1,000</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$1,000</b>

Unfunded Projects List - Wastewater

Project Title	Project Category	Project Status	Estimated Funding Need (\$ in thousands)	Notes
19th Street Sewer Upgrade	Upgrades	Not Programmed-Pending Funding	\$1,500	Replace a 12" pipe with a new 18" pipe. With model analysis this upgrade may not be necessary. Will be evaluated with Master Plan Update
Marcola Rd Sewer	Expansion	Not Programmed-Pending Funding	\$500	Provide sewer service to area within the UGB currently not annexed.
Main Street Improvements - Unit 1	Expansion	Not Programmed-Pending Funding	\$2,100	Upgrade pipeline capacity to support future growth in East Springfield
Peacehealth-Riverbend PS	Expansion	Not Programmed-Pending Funding	\$3,189	New pump station to support development within the Riverbend campus.
Main Street Improvements - Unit 2	Expansion	Not Programmed-Pending Funding	\$1,145	Upgrade pipeline capacity to support future growth in East Springfield
Hayden Lo PS	Upgrades	Not Programmed-Pending Funding	\$1,050	Upgrade existing pumps to maintain capacity and avoid potential SSOs. Project will be reevaluated as some work has been completed through routine maintenance.
River Glen PS	Upgrades	Not Programmed-Pending Funding	\$950	Upgrade existing pumps to maintain capacity and avoid potential SSOs. Project will be reevaluated as some work has been completed through routine maintenance.

## **BUILDINGS AND PROPERTY**

### **Overview**

The Buildings and Property section identifies and programs available funds for a variety of projects that may include construction of new facilities; maintenance, repair, or renovation of existing facilities; and the demolition of unnecessary or un-maintainable facilities. As the City of Springfield grows, so does the need for municipal public services. These services come with an associated infrastructure that requires continual monitoring, maintenance, replacement and/or additions.

Currently funding is only identified for one ongoing program which is the general ongoing Building Preservation program. Several other projects are identified in the Unfunded Priority Project List. On the overall buildings and Facilities needs list, there are projects at all City-owned buildings, including City Hall, Fire Stations, Museum, Justice Center, Depot, and Development and Public Works Operations Division Facilities.

FY23-FY24 Capital Project Status Update - Building and Facilities

Project Title	Project Number	In Previous CIP	Project Category	Project Status	FY24 Budget (\$ in Thousands)	Total Cost to Complete (\$ in Thousands)	Notes
Building Preservation	P61011	X	Repair and Preservation	Ongoing Program	\$306		Program funds preservation and repairs of City owned buildings. (e.g., City Hall Seismic upgrades)
Booth Kelly Roof Replacement	P21084	X	Repair and Preservation	Not Started	\$100		
Booth Kelly Building Repair	P21170	x	Repair and Preservation	Not Started	\$40		
Firing Range Decommissioning	P21075	X	Water Quality	On-Hold	\$25		Initial study has been completed in coordination with DEQ

## Building Preservation

**Department** Development and Public Works

**Project Description:**

Perform preservation, capital maintenance and repair projects on City-owned buildings, including but not limited to City Hall, 5 Fire Stations, Museum, Justice Center, Jail, Depot, Carter Building and Maintenance Facilities. Projects can include the repair, renovation or replacement of structural, mechanical, electrical, and plumbing systems. Other projects can include systems preservation such as, painting, roofing, lighting, alarm and elevator projects as well as repair and/or upgrades to aesthetic and architectural elements.

**Project Status:**

Ongoing Program

**Specific Plans/Policies Related to this Project:**

Council Goals

**Capital Costs** (\$ in thousands)

<b>Fund</b>	<b>2025</b>	<b>2026</b>	<b>2027</b>	<b>2028</b>	<b>2029</b>	<b>Total</b>
Building Preservation Fund	\$270	\$270	\$270	\$270	\$270	\$1,350
<b>Total</b>	\$270	\$270	\$270	\$270	\$270	\$1,350



Unfunded Projects List - Buildings and Facilities

Project Title	Project Category	Project Status	Estimated Funding Need	Notes
City Storage Facility	Expansion	Not Programmed-Pending Funding	\$300,000	
Library	Expansion	Not Programmed-Pending Funding	\$28,000,000	
City Hall Renovation	Upgrades	Not Programmed-Pending Funding	\$4,000,000	
Fire Station 4	Upgrades	Not Programmed-Pending Funding	\$6,100,000	
City Hall HVAC	Upgrades	Not Programmed-Pending Funding	\$1,800,000	
Energy Efficiency Projects	Upgrades	Not Programmed-Pending Funding	\$200,000	
Downtown Mill Plaza Design & Construction	Expansion	Not Programmed-Pending Funding	\$3,700,000	
City Hall Storage	Expansion	Not Programmed-Pending Funding	\$100,000	

### Citizen Project Request Summary

Project Title	Location	Project Category	Request Summary	Notes
17th Street	E St to Main	Repair and Preservation	Pavement surface repair and preservation. Project would also need to include ADA upgrades.	
18th & Mohawk		Safety	Add street light	
28th Street		Repair and Preservation	Pavement surface repair and preservation. Project would also need to include ADA upgrades.	
28th Street	Main to Olympic	Repair and Preservation	Pavement surface repair and preservation. Street widening. Project would also need to include ADA upgrades.	
2nd Street	S Street to T Street	Safety	Add sidewalks.	
2nd Street	Q St to T St	Safety	Add sidewalks, speed cushions, re-pave, widen.	
2nd Street	At Q St	Safety	Add traffic circle, difficult to turn left from 2nd onto Q St.	
2nd Street	S St to T St	Safety	Add sidewalks, speed cushions, re-pave, widen.	
33rd Street	Main north to 32nd street	Safety	Pavement surface repair and preservation. Add sidewalks.	
36th Street	Main to Commercial	Repair and Preservation	Pavement surface repair and preservation. Street widening. Project would also need to include ADA upgrades.	Project programed
37th Street	Jasper Rd to Redwood Dr	Upgrades	Add sidewalks along the school side.	
37th Street	Redwood Drive and 37th	Safety	Speeding near school, near misses.	
42nd	IP to Marcola	Repair and Preservation	Pavement repair, add turn lane, add signal at 126 entrance ramp.	Project programed
51st Place	Main to Daisy	Repair and Preservation	Pavement surface repair and preservation. Street widening. Project would also need to include ADA upgrades.	
51st Street	Entire street	Safety	Pavement surface repair and preservation. Widen street, add sidewalks and add illumination.	
54th Street	Entire street	Safety	Sidewalks and speed bumps.	
54th Street	Entire street	Repair and Preservation	Pavement surface repair and preservation. Project would also need to include ADA upgrades.	
54th Street	Main to F Street	Safety	Pave and add sidewalks.	

### Citizen Project Request Summary

Project Title	Location	Project Category	Request Summary	Notes
64th Street	Thurston Park Subdivision	Repair and Preservation	Pavement surface repair and preservation. Project would also need to include ADA upgrades. Replace missing street signs, upgrade or replace sewer and water lines before they fail.	
66th and Thurston Rd.		Safety	Add stop signs both directions.	
6th Street	B to C Streets	Repair and Preservation	Pavement surface repair and preservation, paint curbs yellow near intersections, no parking for residents due to City employees taking all the parking.	
6th Street	E to G	Safety	Add sidewalks.	
9th Street (29 Requests)	C to F	Repair and Preservation	Pavement surface repair and preservation. Project would also need to include ADA upgrades.	
Anderson Ln	At Centennial	Safety	Pedestrian activated crossing with lights.	
Arrowhead Park/Marcola Meadows		Upgrades	Add "spray and play" area for kids to play in the summer.	Forwarding to Willamalane
Aspen Street (7 Requests)		Safety	Reduce speed from 35 to 25 and add speed bumps.	May be addressed with upcoming project.
Aster Street	??	Repair and Preservation	Pavement surface repair and preservation.	Project programed
Bob Straub	57th to Mt. Vernon	Safety	Add path on west side to create loop and prevent crossing of highway.	
Bob Straub	Main Street to Mount Vernon	Upgrades	Clean up landscaping in the center median.	To be included as part of ongoing maintenance program.
By-gully path	At Don St	Safety	Add a bridge over 126 from By-Gully path to Don St.	
Centennial Blvd	21st to 28th	Safety	Improve ped saftey, improve sidewalks, add speed bumps, better signage, blinking stop lights, roundabouts, ADA improvements.	
City View & Crest Ln.	Kelly Butte	Safety	Prevent water from running across the street in the winter creating ice sheets on roadway which are unsafe. Bioswales?	
Citywide		Upgrades	Impiment grey water system rather than sending all wastewater to treatment plant.	Not feasible
Citywide		Safety	Create car free zones with more trees, larger sidewalks, and art. Places for vendors.	
Citywide		Safety	Upgrade to LED luminaires.	In construction

### Citizen Project Request Summary

Project Title	Location	Project Category	Request Summary	Notes
Citywide	Planter strips	Repair and Preservation	Remove dead trees and stumps in planter strips and replace with new trees.	To be included as part of ongoing maintenance program.
Citywide		Remodels	Street lighting is too bright in some areas such as A street.	In construction
Citywide, 1353 C Street		Repair and Preservation	Remove tree stump at 1353 C street and at other locations within the City.	To be included as part of ongoing maintenance program.
Commercial	35th to 42nd	Safety	Sidewalks and planter strips with trees and plants.	
Coryell Pass	I-5 entrance ramp from Hwy 225	Safety	Add flashing yellow turn signal for I-5 NB entrance ramp.	ODOT jurisdiction
Daisy and 42nd Street		Safety	Add roundabout.	Project programmed
Darlene	Dornoch to Hartman	Safety	Add sidewalks, there are none and it is dangerous for kids.	
Darlene	Beverly to Hartman	Repair and Preservation	Pavement surface repair and preservation. Project would also need to include ADA upgrades.	
Darlene		Repair and Preservation	Pavement surface repair and preservation. Street widening. Add sidewalk. Project would also need to include ADA upgrades.	
Depue Street	3rd to 5th	Repair and Preservation	Pave over gravel.	
Dornoch	Corner of Dornoch and Darlene	Upgrades	Add ADA ramps on the corners.	Add to ongoing ADA program
Dornoch to Clear Vue Path		Safety	Add a path along the slough for kids to get to Guy Lee school.	
F Street	Near 835 F Street	Safety	Add sidewalks.	
Fairview (10 Requests)	Tamarack to Mill Street	Repair and Preservation	Pavement surface repair and preservation. Project would also need to include ADA upgrades.	
G Street		Safety	Add pavement legends to improve safety for bicyclists who have to share the road.	
G Street	19th to 21st	Safety	Finish sidewalk connection on south side.	
Guy Lee Shool		Remodels	Upgrade sidewalks around Guy Lee school to meet ADA.	
H Street	Kelly Blvd to Water Street	Repair and Preservation	Pave the dirt section.	
I Street	Mohawk to 21st Street	Repair and Preservation	Pavement surface repair and preservation. Project would also need to include ADA upgrades.	
I-105	42nd path to 52nd	Safety	Add bike path along the north side of I-105.	ODOT jurisdiction

### Citizen Project Request Summary

Project Title	Location	Project Category	Request Summary	Notes
Jasper Road	42nd to Mt. Vernon Road	Safety	Add crossing at 44th street and add sidewalks and bike lanes between Mt. Vernon Road and 42nd.	
Kathryn Street	Entire street	Repair and Preservation	Pavement surface repair and preservation, widen street.	
M Street	12th to Market	Repair and Preservation	Pavement surface repair and preservation. Project would also need to include ADA upgrades.	
Marcola Meadows	W and 30th	Safety	Add no parkign yellow paint on curbs. Turning left from 30th onto W is dangerous. Parked cars in front of stop sign. Parked cars not obeying no parking sign. Cars parked on both sides of the road.	
Marcola Rd	Marcola at Mohawk Loop	Safety	Add deer sign.	This is outside of the City
Marcola Rd	Near 42nd	Repair and Preservation	Pavement surface repair and preservation.	
Marcola Rd	Hayden Br to 42nd	Repair and Preservation	Pavement surface repair and preservation.	This is under County jurisdiction
Mill Street		Repair and Preservation	Pavement surface repair and preservation. Project would also need to include ADA upgrades.	Project programed
Mohawk	I-105 exit to Marcola Rd	Repair and Preservation	Pavement surface repair and preservation. Project would also need to include ADA upgrades.	Project programed
Mohawk	I-105 exit to Marcola Rd	Repair and Preservation	Pavement surface repair and preservation. Project would also need to include ADA upgrades.	Project programed
Mohawk	I street	Safety	Need pedestrian crossing between hospital and park.	Project programed
Mohawk Blvd	McKenzie Willamette Hospital	Safety	Add pedestrian crossing on Mohawk to get people from hospital to Willamalane park.	Programed through Filling the Gaps Project
N 13th Paths	I, Modoc, Parker	Safety	Add yellow curb paint near pedestrian crossings to keep cars from parking too close to crossing blocking sight distance for peds trying to cross the street.	
N 65th Place	Cul-de-sac	Repair and Preservation	Pavement surface repair and preservation.	
N 72nd		Repair and Preservation	Pavement surface repair and preservation. Project would also need to include ADA upgrades.	

### Citizen Project Request Summary

Project Title	Location	Project Category	Request Summary	Notes
Path	Path between Obsidian Ave. and Pumice Pl.	Safety	Replace two lights which are no longer working.	In construction
Path	I, Modoc, Parker	Safety	Pave path connections between streets.	
Pioneer Pkwy	EWEB bike path to Don St	Safety	Connect bike path along EWEB bike path to Don street to allow safe crossign of Pioneer Pkwy.	
Pioneer Pkwy Path Connections		Safety	Add crossings of Pioneer Parkway connecting Don Street to EWEB path. Add crossing at roundabout, bridge or lights.	
Q St	At Pioneer Pkwy & Pioneer to Laura	Safety	Intersection is difficult to navigate and dangerous, needs safety improvements, reflectors or more paint.	
Railcrossings	32nd, 42nd, and Main St	Safety	Make rail corssings safer for wheel chairs, large gaps are dangerous.	RR Jurisdiction
Rainbow	Centennial to W N Street	Safety	Add sidewalks and pavement repair.	
Rainbow	Centennial to N St	Repair and Preservation	Pavement surface repair and preservation. Project would also need to include ADA upgrades.	
Rainbow	D St. to Centennial Blvd.	Repair and Preservation	Pavement surface repair and preservation. Project would also need to include ADA upgrades.	
Riverview to Prescott		Safety	Provide a path conection between Riverview Blvd and Prescott Ln.	
S 51st Pl	Entire street	Safety	Pavement surface repair and preservation, add sidewalks, add illumination.	
S B Street	Booth Kelly Trail to S D Street	Safety	Add bike lane on S B Street between Booth Kelly Trail and S D St.	
S B Street		Repair and Preservation	Pavement surface repair and preservation. Project would also need to include ADA upgrades.	
S Street	10th to 17th	Repair and Preservation	Pavement surface repair and preservation.	
Shelly	Main Street	Safety	Improve lighting at intersection, brighter lighting	
T Street	2nd to 5th	Safety	Add sidewalks.	
Washburn District		Repair and Preservation	Tree thinning to improve tree health, reduce hazards to people and structures, and enhance beauty.	To be included as part of ongoing maintenance program.
Washburn District		Safety	Repair sidewalks and trim tree roots to prevent further damage to sidewalks. Trim trees to improve lighting.	

Citizen Project Request Summary

Project Title	Location	Project Category	Request Summary	Notes
Water Street	E to F	Repair and Preservation	Pave the dirt section and add storm system.	

**BEFORE THE PLANNING COMMISSION  
OF THE CITY OF SPRINGFIELD**

**REQUEST FOR APPROVAL  
OF THE DRAFT FY25-FY29  
CAPITAL IMPROVEMENT  
PROGRAM**

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+  
+

**DRAFT CAPITAL  
IMPROVEMENT  
PROGRAM FY25-FY29**

**NATURE OF THE APPLICATION**

The Development and Public Works Department has been going through the process of updating the Capital Improvements Program project lists and has produced a draft copy for the five year period of FY25-FY29. The Development and Public Works Department is now bringing the prioritized project lists before the Planning Commission and seeks a recommendation to the City Council for review and adoption.

**ORDER**

It is ORDERED by the Planning Commission of Springfield that the draft FY25-FY29 Capital Improvement Program project lists be sent to the City Council with the Planning Commission's recommendation for review and adoption. This ORDER was presented to and approved by the Planning Commission on December 5<sup>th</sup>, 2023.

\_\_\_\_\_  
Planning Commission Chairperson

**ATTEST:**

AYES: \_\_\_\_\_  
NOES: \_\_\_\_\_  
ABSENT: \_\_\_\_\_  
ABSTAIN: \_\_\_\_\_